CALIFORNIA BOARD OF BARBERING AND COSMETOLOGY



APRIL 22, 2024

LEGISLATION AND BUDGET COMMITTEE

Department of Consumer Affairs HQ1 Hearing Room 102 1625 North Market Boulevard Sacramento, CA 95834

and

Public Teleconference



CALIFORNIA BOARD OF BARBERING AND COSMETOLOGY



MEMBERS OF THE COMMITTEE Reese Isbell, Chair Megan Ellis Colette Kavanaugh Calimay Pham

LEGISLATION AND BUDGET COMMITTEE MEETING NOTICE AND AGENDA

April 22, 2024

Action may be taken on any item listed on the agenda.

Department of Consumer Affairs HQ1 Hearing Room 102 1625 North Market Boulevard Sacramento, CA 95834

10:00 a.m. or upon Adjournment of the Licensing and Examination Committee Meeting – Until Completion of Business

The Committee will meet by teleconference in accordance with Government Code section 11123.5. Committee members will participate remotely from private, non-public sites. The public may participate in-person or remotely. To participate in the WebEx Events meeting, please log on to this website the day of the meeting:

https://dca-meetings.webex.com/dca-meetings/j.php?MTID=m51665280aee45f2231687e478ff79c14

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Instructions to connect to the meeting can be found at:

https://www.barbercosmo.ca.gov/about_us/meetings/how_to_join_webex_event.pdf

Members of the public may but are not obligated to provide their names or personal information as a condition of observing or participating in the meeting. When signing into the WebEx platform, participants may be asked for their name and email address. Participants who choose not to provide their names will be required to provide a unique identifier such as their initials or another alternative, so that the meeting moderator can identify individuals who wish to make public comment; participants who choose not to provide their email address may utilize a fictitious email address in the following sample format: XXXXX@mailinator.com.

In order to ensure all public members have an opportunity to speak and in the interest of time, public comments will be limited to two minutes unless, in the discretion of the committee, circumstances require a shorter period or longer period; members of the public will not be permitted to "yield" their allotted time to other members of the public to make comments.

As an alternative, members of the public who wish to observe the meeting without making public comment can do so (provided no unforeseen technical difficulties) at https://thedcapage.wordpress.com/webcasts/.

AGENDA

- Call to Order/ Roll Call/ Establishment of Quorum.
- 2. Discussion and Possible Approval of the March 25, 2024, Committee Meeting Minutes
- 3. Discussion and Possible Recommendations Regarding Proposed Bills:
 - a. AB 1328 (Gipson) Cosmetology Licensure Compact
 - b. AB 2166 (Weber) Barbering and cosmetology: hair types and textures
 - c. AB 2412 (Reyes) Healing arts: California Body Contouring Council: practitioners
 - d. AB 2444 (Lee) Barbering and cosmetology: licensees: manicurists
 - e. AB 2862 (Gipson) Licenses: African American applicants
 - f. SB 817 (Roth) Barbering and cosmetology: application, examination, and licensing
 - g. SB 1084 (Nguyen) Barbering and cosmetology: Hairstyling License
 - h. SB 1451 (Ashby) Professions and vocations
- 4. Public Comment on Items Not on the Agenda Note: The Committee may not discuss or take any action on any item raised during this public comment section, except to decide whether to place the matter on the agenda of a future meeting (Government Code Sections 11125, 11125.7(a))
- Suggestions for Future Agenda Items
- 6. Adjournment

The time and order of agenda items are subject to change at the discretion of the Committee Chair and may be taken out of order. In accordance with the Bagley-Keene Open Meeting Act, all meetings of the Committee are open to the public.

*Government Code section 11125.7 provides the opportunity for the public to address each agenda item during discussion or consideration by the Committee prior to the Committee taking any action on said item. Members of the public will be provided appropriate opportunities to comment on any issue before the Committee, but the Committee Chair may, at his or her discretion, apportion available time among those who wish to speak. Individuals may appear before the Committee to discuss items not on the agenda; however, the Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).

The meeting is accessible to the physically disabled. A person who needs disability-related accommodation or modification in order to participate in the meeting may make a request by contacting: Allison Lee at (279) 278-5107, email: Allison.Lee@dca.ca.gov, or send a written request to the Board of Barbering and Cosmetology, PO Box 944226, Sacramento, CA 94244. Providing your request is a least five (5) business days before the meeting will help to ensure availability of the requested accommodations. TDD Line: (916) 322-1700.

Agenda Item No. 1 No Attachments

CALIFORNIA STATE BOARD OF BARBERING AND COSMETOLOGY

LEGISLATION AND BUDGET COMMITTEE MEETING

MINUTES OF MARCH 25, 2024

BOARD MEMBERS PRESENT

Reese Isbell, Committee Chair Megan Ellis Colette Kavanaugh Calimay Pham

STAFF MEMBERS PRESENT

Kristy Underwood, Executive Officer Carrie Harris, Deputy Executive Officer Allison Lee, Board Project Manager Sabina Knight, Legal Counsel

AGENDA ITEM #1: CALL TO ORDER/ ROLL CALL/ ESTABLISHMENT OF QUORUM

Reese Isbell called the meeting to order at approximately 9:00 a.m. and confirmed the presence of a quorum.

2. AGENDA ITEM #2: ELECTION OF COMMITTEE CHAIR

Kristy Underwood explained that the committee elects a Chair during the first committee meeting each year. She noted that members can only chair one committee at any given time. Reese Isbell then welcomed motions for the chair role, affirming a readiness to retain the position in the absence of other candidates.

Motion: Calimay Pham motioned to nominate Reese Isbell as the Committee Chair. Megan Ellis seconded the motion.

Public Comment: There were no public comments submitted.

Roll Call Vote: Motion to elect Reese Isbell as Committee Chair carried: 4 yes, 0 no, and 0 abstain, per the following roll call vote: Committee Members voted "Yes": Reese Isbell, Megan Ellis, Colette Kavanaugh, and Calimay

Pham.

3. AGENDA ITEM #3: DISCUSSION AND POSSIBLE APPROVAL OF THE JANUARY 22, 2024, AND FEBRUARY 20, 2024, COMMITTEE MEETING MINUTES

Motion: Calimay Pham moved to approve the January 22, 2024 Committee Meeting Minutes. Megan Ellis seconded the motion.

Motion: Megan Ellis moved to approve the February 20, 2024 Committee Meeting Minutes. Calimay Pham seconded the motion.

Public Comment: There were no public comments received.

Roll Call Vote: Motions to approve the January 22, 2024 and February 20, 2024 Committee Meeting Minutes carried: 4 yes, 0 no, and 0 abstain, per roll call vote as follows: Committee Members voted "Yes": Reese Isbell, Megan Ellis, Colette Kavanaugh, and Calimay Pham.

4. AGENDA ITEM #4: DISCUSSION AND POSSIBLE RECOMMENDATIONS REGARDING PROPOSED BILLS

AB 1328 (Gipson) Cosmetology Licensure Compact:

Kristy Underwood informed the group that no changes had occurred to AB 1328 since the last Board meeting, reiterating the Board's support for the bill. Concerns were raised by Megan Ellis regarding potential delays in the bill's progress due to its two-year nature, to which Ms. Underwood acknowledged due to the novelty of compacts in California.

AB 2166 (Weber) Barbering and cosmetology: hair types and textures:

Ms. Underwood continued by discussing AB 2166, which focuses on incorporating textured hair and related techniques into barbering and cosmetology education. The Board supports the bill, with a hearing scheduled during the second week of April. Reese Isbell inquired if comments were necessary for the hearing and if there had been any significant changes since the previous Board meeting. Ms. Underwood noted that she would be present at the hearing and stated that there have been no changes since the last meeting.

AB 2412 (Reyes) Healing Arts: California Body Contouring Council: practitioners:

AB 2412 is a bill concerning the California Body Contouring Council, which does not directly affect the Board but does impact its licensees. The Board has adopted a position of Watch regarding this bill, and there have been no recent changes. A hearing for the bill is scheduled for April 9th, and Kristy Underwood plans to attend as an observer. However, the outcome of the bill's progress remains uncertain at this time, with no changes reported since the previous Board meeting.

AB 2444 (Lee) Barbering and Cosmetology: licensees: manicurists:

Kristy Underwood provided an update on AB 2444, a bill concerning manicuring licensing. She stated that the Board had previously opposed the bill, which requires the development of a video for licensees to view at renewal time and the provision of information on basic labor laws. As of the meeting date, there had been no changes to the bill and a hearing has been scheduled in April. Reese Isbell then mentioned receiving a letter of comment regarding the bill and inquired about public comments. Sabina Knight, Legal Counsel, confirmed that public comments could be taken at any point during the discussion. Mr. Isbell suggested proceeding with public comments, and the moderator opened the floor.

Public Comments on AB 2444:

Fred Jones, representing the Professional Beauty Federation, conveyed that his organization also held an opposing stance on AB 2444, with the caveat "unless amended." Mr. Jones stated that the bill raised concerns regarding equity within the beauty industry. He referenced Assembly Bill 5, authored by Lorena Gonzalez, highlighting the differential treatment of the manicuring industry compared to the hair and skin sectors, specifically mentioning a sunset date attached to manicurists' exemptions. Mr. Jones asserted that this discrepancy was fundamentally unjust and advocated for equal treatment across all sectors. He emphasized that the Federation's position on AB 2444 prioritizes equal treatment across all industry

<u>Legislation and Budget Committee Meeting – Minutes DRAFT</u>

segments, instead of concentrating solely on educating one segment regarding labor laws. The proposed amendment advocates for removing the sunset date and granting manicurists equivalent protections and exemptions as other sectors within the industry.

Catherine Porter, Senior Policy Consultant for the California Healthy Nail Salon Collaborative, addressed the committee as a Co-Sponsor of AB 2444. She clarified that the bill does not directly influence the sunset provision but aims to raise awareness about it. The bill's objective is to ensure that salon and barber communities comprehend their obligations under labor laws, particularly regarding employee classification and minimum wage. AB 2444 seeks to alleviate confusion among nail salon workers about employment practices, citing rampant misclassification issues across low-wage industries. Despite labor law information being part of the Board of Barbering and Cosmetology curriculum, its effective dissemination remains uncertain and oftentimes does not reach the establishment owners who are responsible for compliance. Ms. Porter expressed optimism about collaborating with the Board to address community needs while maintaining fiscal responsibility.

Jaime Schrabeck from Precision Nails reaffirmed her longstanding position on the topic. She emphasized her support for granting manicurists equal rights as other licensees regulated by the Board. Ms. Schrabeck appreciated Mr. Jones' earlier articulation of this viewpoint and expressed alignment with his position opposing the bill unless amended to remove the sunset provision.

Reese Isbell sought clarification from Catherine Porter regarding the necessity for the Board to oversee the issue related to labor law. Ms. Porter elaborated on several reasons supporting their involvement. Firstly, she mentioned that the Board already maintains a well-established relationship with the community affected by the legislation. She noted that the Board possesses contact information for individuals registered with them, although recent discoveries revealed gaps in this data. Ms. Porter emphasized the importance of ensuring that licensees are aware of their rights and obligations under labor law, as it directly impacts workplace safety and fairness, ultimately affecting consumer well-being. Furthermore, she acknowledged that some existing measures, such as labor law curriculum additions, may not effectively reach establishment owners, who bear the responsibility of compliance. Ms. Porter mentioned ongoing discussions with the Board, aiming to foster collaboration on the matter.

Mr. Isbell proceeded by requesting clarification from Kristy Underwood regarding the current regulations concerning legal requirements for salons. Ms. Underwood affirmed that certain postings are mandated, alongside provisions in their health and safety course, which includes information on basic labor laws. Additionally, relevant information is available on the Board's website, which could be expanded. However, she expressed concerns about the potential workload associated with developing a video for education purposes, emphasizing staffing limitations. Mr. Isbell reiterated his concerns about the language of the legislation, particularly the requirement for the BBC to ensure that licensees watched the video. He highlighted the departure from their usual compliance measures. He concluded by acknowledging the importance of the legislation and invited further questions from the committee. Catherine Porter thanked the committee for their attention and expressed appreciation for their collaboration with Kristy Underwood.

AB 2862 (Gipson) Licenses: African American applicants:

Kristy Underwood presented AB 2862, which seeks to prioritize African American applicants for licenses, especially those with ancestors who were enslaved in the United States. She emphasized the bill's significance, but recommended opposing it due to concerns about its potential impact on the licensing process. Ms. Underwood explained that the bill would require prioritizing certain applications, which would overwhelm the licensing staff and lead to significant backlogs for non-prioritized applicants. The lack of ethnicity data further complicates its implementation.

Reese Isbell raised concerns about the feasibility of collecting ethnicity data and the potential legal implications. Colette Kavanaugh expressed apprehensions about singling out specific groups and questioned the fairness and legality of such prioritization. Calimay Pham echoed the need for caution, given the bill's vague language and potential implications.

Reese Isbell raised questions about the bill's wide-ranging impact on various industries. He asked if other regulatory Boards had discussed or taken positions on the legislation. Kristy Underwood did not have information on other Boards' actions. Mr. Isbell then inquired about the collection of ethnicity information by other entities. Legal Counsel Sabina Knight clarified that such data collection is prohibited, highlighting potential legal constraints. She recognized the need for changes to existing laws to facilitate data collection and emphasized the bill's vague nature and implementation challenges. Reese Isbell acknowledged the challenging situation arising from the bill's requirements. He highlighted that the bill may demand actions beyond the Board's authority unless legislative changes are made.

Calimay Pham suggested taking a cautious approach towards the bill, expressing reluctance to outright oppose it due to its lack of clarity. Instead, she proposed a motion to monitor its progress. Megan Ellis supported this stance, citing the bill's early stage and the possibility of further development.

Motion: Calimay Pham moved to recommend for the Board to "Watch" Assembly Bill 2862. Megan Ellis seconded the motion.

Public Comment: Jaime Schrabeck from Precision Nails expressed appreciation for the "watch" position on AB 2862, but leaned towards opposing it. She highlighted concerns about the bill's language, particularly the challenge of determining applicants' descent from enslaved individuals. Ms. Schrabeck emphasized the impracticality of implementing such criteria in licensing processes, which typically prioritize applications based on their submission order. She noted that priority treatment is usually reserved for military affiliates.

Roll Call Vote: Motion to approve the recommendation to Watch Assembly Bill 2862 carried: 4 yes, 0 no, and 0 abstain, per roll call vote as follows:

Committee Members voted "Yes": Reese Isbell, Megan Ellis, Colette Kavanaugh, and Calimay Pham

SB 817 (Roth) Barbering and cosmetology: application, examination, and licensing fees: Kristy Underwood discussed SB 817, a bill that the Board chose to support in April 2023. Despite being an active bill, it has not progressed. SB 817 aims to provide clarifying language regarding hairstylist license fees. Ms. Underwood indicated that the bill is still active, and they will continue to monitor its progress, awaiting any developments or hearings. She noted that there have been no changes to the bill's language since its introduction.

SB 1084 (Nguyen) Barbering and cosmetology: Hairstyling License:

Kristy Underwood discussed AB 1084, a bill that proposed significant changes to hairstylist licensing. She confirmed that the author's office decided not to pursue the bill further. Despite the Board's opposition, Ms. Underwood stated that they anticipate no future action on AB 1084.

Public Comment: There were no public comments submitted.

5. AGENDA ITEM #5: PUBLIC COMMENT ON ITEMS NOT ON THE AGENDA

There were no public comments made for items not on the agenda.

6. AGENDA ITEM #6: SUGGESTIONS FOR FUTURE AGENDA ITEMS

No suggestions were submitted for future agenda items.

7. AGENDA ITEM #7: ADJOURNMENT

There being no further business to discuss, the meeting adjourned at approximately 9:47 a.m.



BUSINESS, CONSUMER SERVICES, AND HOUSING AGENCY • GAVIN NEWSOM, GOVERNOR DEPARTMENT OF CONSUMER AFFAIRS • BOARD OF BARBERING AND COSMETOLOGY P.O. Box 944226, Sacramento, CA 94244-2260

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MEMORANDUM

DATE	April 22, 2024
то	Members, Legislative and Budget Committee
FROM	Kristy Underwood, Executive Officer
SUBJECT	Agenda Item 3 – Discussion and Possible Recommendations Regarding Proposed Bills: a. AB 1328 (Gipson) AB 1328 (Gipson) Cosmetology Licensure Compact b. AB 2166 (Weber) Barbering and cosmetology: hair types and textures c. AB 2412 (Reyes) Healing arts: California Body Contouring Council: practitioners d. AB 2444 (Lee) Barbering and cosmetology: licensees: manicurists e. AB 2862 (Gipson) Licenses: African American applicants f. SB 817 (Roth) Barbering and cosmetology: application, examination, and licensing g. SB 1084 (Nguyen) Barbering and cosmetology: Hairstyling License h. SB 1451 (Ashby) Professions and vocations

2024 Legislative Calendar and Deadlines

- April 26, Last day for policy committees to hear and report to fiscal committees fiscal bills introduced in their house.
- May 3, Last day for policy committees to hear and report to the floor non-fiscal bills introduced in their house.
- May 10, Last day for policy committees to meet prior to May 28.
- May 17, Last day for fiscal committees to hear and report to the floor bills introduced in their house.
- May 20-24, Floor Session only, No committees, other than conferences or Rules committees, may meet for any purpose.
- May 24, Last day for each house to pass bills introduced in that house.
- May 28, committee meetings may resume.
- June 15, Budget Bill must be passed by midnight.
- June 27, Last day for a legislative measure to qualify for the Nov 5 General Election ballot.
- July 3, Last day for policy committees to meet and report bills, Summer Recess begins upon adjournment provided Budget Bill has been passed.
- August 5, Legislature Reconvenes from Summer Recess.
- August 16, Last day for fiscal committees to meet and report bills.
- August 19-31, Floor Session only, No committees, other than conference and Rules committees, may meet for any purpose.
- August 23, Last day to amend on the floor.
- August 31, Last day for each house to pass bills, Final Recess begins upon adjournment.

BOARD OF BARBERING & COSMETOLOGY

Bill Analysis

Author: Assembly Member Gipson **Subject:** Barbering and cosmetology:

Interstate Cosmetology Licensure Compact.

Bill Number: AB 1328 Version: June 06, 2023

Existing Law:

 The Barbering and Cosmetology Act, provides for the licensure and regulation of barbers, cosmetologist, hairstylist, electrologist, estheticians and manicurists by the State Board of Barbering and Cosmetology (BBC). (BPC 7301 et seq)

- Requires the board to grant a license to an individual who already possesses an unrestricted license in good standing from another state upon competition of an application and payment of applicable fees. (BPC 7331)
- Requires the board to expedite licensure process (BPC 115.5) and/or grant temporary license (BPC § 115.6) to an applicant who is married to, or in a domestic partnership or other legal union with an active-duty member of the Armed forces and who holds a current, active, and unrestricted license in another state.

This Bill:

- Enacts the <u>Cosmetology Licensure Compact (Compact)</u> to facilitate California's participation in a multistate licensing program whereby cosmetologists can receive reciprocity to practice in other states that have adopted the Compact and vice versa.
- The Compact shall come into effect on the date on which the Compact is enacted into law by seven member states.
- Establishes the <u>Cosmetology Licensure Compact Commission (Commission)</u>, a joint government agency comprised of member states that have enacted the Compact.
- Requires the Commission to provide for the development, maintenance, operation, and utilization of a coordinated database and reporting system.
- Empowers the Commission to promulgate reasonable rules in order to effectively and efficiently implement and administer the purposes and provisions of the Compact.
- Requires a state seeking to join the Compact to do all of the following:
 - a. License and regulate cosmetology.
 - b. Have a mechanism or entity in place to receive and investigate complaints about licensees practicing in that state
 - c. Require its licensees to pass a cosmetology competency examination prior to being licensed.
 - d. Requires that its licensees satisfy educational or training requirements in cosmetology.
 - e. Implement procedure for considering one or more of the following categories of information from applicants for licensure: criminal history; disciplinary history; or background check.
 - f. Participate in the Compact's data system.

- g. Share information related to adverse actions with the Commission and other member states, both through the data system and otherwise.
- h. Notify the commission and other member states of the existence of investigative information or current significant investigative information in the state's possession regarding a licensee practicing in that state.
- i. Comply with any rules enacted by the Commission.
- j. Accept licensees from other member states.
- Clarifies that nothing in the compact affects the requirements for any single-state license.
- Requires the BBC and other member state licensing authorities to cooperate with the Commission and with each entity exercising independent regulatory authority over the practice of cosmetology according to the provisions of the Compact.
- Automatically suspends a multistate license if the licensee is subjected to a disciplinary order by a member state that imposes an adverse action on the license.
- Authorizes member states to participate in joint investigations of licensees.
- Requires active-duty military personnel and their spouses to designate a home state where they have a current license to practice cosmetology in good standing.
- Authorizes a member state to withdraw from the Compact by enacting a statute repealing its enactment of the Compact.

Analysis:

- This will ensure that all cosmetologists meet the same standards regardless of where they practice, thereby increasing consumer protection and safety.
- Will reduce unnecessary burdens related to cosmetology licensure while allowing the Board access to enforcement information through a shared database and grant the Board the authority to participate in joint investigations with other states.

Implementation Issues:

- The language in this bill would enact precisely the specific language provided by the Council of State Governments (CSG) and US Department of Defense (DOD) in their model legislation. As such, it has not been tailored to fit the structure of California statutes, nor has it been modified to ensure consistence with the Barbering and Cosmetology Act. However, the CSG and DOD have made it clear that states must enact the model legislation exactly to ensure participation in the Compact. – As per Assembly Business & Professions analysis 04/21/23
- The Council of State Governments (CGS) wanted the 06/06/23 amendments. Mostly non-substantive formatting updates and changing Active Duty Military personnel to Active Military Members.

Board Position: Sponsor

- On January 23, 2023, the Board voiced support of joining the inter-state compact and motioned to move forward with a legislative proposal.
- On April 17, 2023, the Board voted to Sponsor and Support AB 1328.

Status:

• 06/06/02023: Referred to Senate Business, Professions, and Economic Development committee.

Registered Support:

California State Board of Barbering and Cosmetology (Sponsor)

Barbicide

Bellus Academy

Blueco Brands

Floyd's Barbershop

Future of The Beauty Industry Coalition

Great Clips

Hair Cuttery

Intercoiffure

International SalonSpa Business Network

JCPenney Salon

Military Services in California

Professional Beauty Employment Coalition

San Diego Military Advisory Council

Sport Clips

Ulta Beauty

United States Department of Defense

Registered Opposition:

None on file.

AB 1328 text, available online:

https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202320240AB1328

AMENDED IN SENATE JUNE 6, 2023 AMENDED IN ASSEMBLY MARCH 23, 2023

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 1328

Introduced by Assembly Member Gipson

February 16, 2023

An act to add Article 14 (commencing with Section 7430) to Chapter 10 of Division 3 of the Business and Professions Code, relating to professions and vocations.

LEGISLATIVE COUNSEL'S DIGEST

AB 1328, as amended, Gipson. Cosmetology Licensure Compact. Existing law, the Barbering and Cosmetology Act, establishes in the Department of Consumer Affairs the State Board of Barbering and Cosmetology to license and regulate the practice of cosmetology. A violation of the act is a misdemeanor, unless otherwise provided. Existing law requires the board to grant a license to an applicant who holds a current license to practice issued by another state that is not revoked, suspended, or otherwise restricted and is in good standing, upon submission of a completed application form and fees.

This bill would enact the Cosmetology Licensure Compact, the purpose of which is to facilitate the interstate practice and regulation of cosmetology. The compact would require the board to grant a multistate license to practice cosmetology to an applicant who meets specified eligibility requirements, including holding an active and unencumbered license to practice cosmetology issued by the board in this state. The compact would require the state to recognize a multistate license issued by each member state as authorizing the licensee to

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practice cosmetology in this state. The compact would require the board to select a delegate to serve on the Cosmetology Licensure Compact Commission, a joint governmental agency consisting of all member states that have enacted the compact, and would enact specified provisions relating to the establishment, operation, powers, and duties of the commission. The compact would specify procedures for the adoption of rules by the commission for purposes of implementing and administering the compact and would state that the rules of the commission shall have the force of law, except as specified. The compact would require the board to take specified actions relating to the administration and enforcement of the compact, including receiving complaints about individuals practicing cosmetology and communicating investigative information about any adverse action to the other member states through a data system, as specified. The compact would authorize the board to charge a fee to grant a multistate license or for the renewal of a multistate license. The bill would authorize the commission to levy and collect an annual assessment from the state and impose fees on licensees of member states to whom it grants a multistate license to cover the cost of operations and activities of the commission. Because the bill would expand the scope of a crime under the act to holders of multistate licenses practicing in this state, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Article 14 (commencing with Section 7430) is added to Chapter 10 of Division 3 of the Business and Professions Code, to read:

Article 14. Cosmetology Licensure Compact

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7430. (a) The Legislature hereby enacts the Cosmetology Licensure Compact as set forth in Section 7431.

3 AB 1328

(b) The State Board of Barbering and Cosmetology is designated as the state licensing authority for purposes of the compact.

7431. ARTICLE 1- PURPOSE

The purpose of this Compact is to facilitate the interstate practice and regulation of Cosmetology with the goal of improving public access to, and the safety of, Cosmetology Services and reducing unnecessary burdens related to Cosmetology licensure. Through this Compact, the Member States seek to establish a regulatory framework which provides for a new multistate licensing program. Through this new licensing program, the Member States seek to provide increased value and mobility to licensed Cosmetologists in the Member States, while ensuring the provision of safe, effective, and reliable services to the public.

This Compact is designed to achieve the following objectives, and the Member States hereby ratify the same intentions by subscribing hereto:

-Provide

- A. Provide opportunities for interstate practice by Cosmetologists who meet uniform requirements for multistate licensure;
- B. Enhance the abilities of Member States to protect public health and safety, and prevent fraud and unlicensed activity within the profession;
- C. Ensure and encourage cooperation between Member States in the licensure and regulation of the Practice of Cosmetology;
 - D. Support relocating military members and their spouses;
- E. Facilitate the exchange of information between Member States related to the licensure, investigation, and discipline of the Practice of Cosmetology;
- F. Provide for the licensure and mobility of the workforce in the profession, while addressing the shortage of workers and lessening the associated burdens on the Member States.

ARTICLE 2- DEFINITIONS

As used in this Compact, and except as otherwise provided, the following definitions shall govern the terms herein:

"Active Duty Military"

- A. "Active Military Member" means any individual in person with full-time duty status in the active uniformed service armed
- 38 forces of the United-States States, including members of the
- 39 National Guard and Reserve.

4 **AB 1328**

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B. "Adverse Action" means any administrative, civil, equitable, or criminal action permitted by a Member State's laws which is imposed by a State Licensing Authority or other regulatory body against a-or Cosmetologist, including actions against an individual's license or Authorization to Practice such as revocation, suspension, probation, monitoring of the Licensee, limitation of the Licensee's practice, or any other Encumbrance on a license affecting an individual's ability to participate in the Cosmetology industry, including the issuance of a cease and desist order.

- C. "Authorization to Practice" means a legal authorization associated with a Multistate License permitting the Practice of Cosmetology in that Remote State, which shall be subject to the enforcement jurisdiction of the State Licensing Authority in that Remote State.
- D. "Alternative Program" means a non-disciplinary nondisciplinary monitoring or prosecutorial diversion program approved by a Member State's State Licensing Authority.
- E. "Background Check" means the submission of information for an applicant for the purpose of obtaining that applicant's criminal history record information, as further defined in C.F.R. § 20.3(d), from the Federal Bureau of Investigation and the agency responsible for retaining State criminal or disciplinary history in the applicant's Home State.
- F. "Charter Member State" means Member States who have enacted legislation to adopt this Compact where such legislation predates the effective date of this Compact as defined in Article
- G. "Commission" the government agency whose membership consists of all States that have enacted this Compact, which is known as the Cosmetology Licensure Compact Commission, as defined in Article 9, and which shall operate as an instrumentality of the Member States.
- 33 H. "Cosmetologist" means an individual licensed in their Home 34 State to practice Cosmetology. 35
 - "Cosmetology",
 - I. "Cosmetology," "Cosmetology Services," and the "Practice of Cosmetology" mean the care and services provided by a Cosmetologist as set forth in the Member State's statutes and regulations in the State where the services are being provided.
 - J. "Current Significant Investigative Information" means:

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Investigative

- 1. Investigative Information that a State Licensing Authority, after an inquiry or investigation that complies with a Member State's due process requirements, has reason to believe is not groundless and, if proved true, would indicate a violation of that State's laws regarding fraud or the Practice of Cosmetology; or
- 2. Investigative Information that indicates that a Licensee has engaged in fraud or represents an immediate threat to public health and safety, regardless of whether the Licensee has been notified and had an opportunity to respond.
- K. "Data System" means a repository of information about Licensees, including but not limited to license status, Investigative Information, and Adverse Actions.
- L. "Disqualifying Event" means any event which shall disqualify an individual from holding a Multistate License under this Compact, which the Commission may by Rule or order specify.
- M. "Encumbered License" means a license in which an Adverse Action restricts the Practice of Cosmetology by a Licensee, or where said Adverse Action has been reported to the Commission.
- N. "Encumbrance" means a revocation or suspension of, or any limitation on, the full and unrestricted Practice of Cosmetology by a State Licensing Authority.
- O. "Executive Committee" means a group of delegates elected or appointed to act on behalf of, and within the powers granted to them by, the Commission.
- P. "Home State" means the Member State which is a Licensee's primary State of residence, and where that Licensee holds an active and unencumbered license to practice Cosmetology.
- Q. "Investigative Information" means information, records, or documents received or generated by a State Licensing Authority pursuant to an investigation or other inquiry.
- R. "Jurisprudence Requirement" means the assessment of an individual's knowledge of the laws and rules governing the Practice of Cosmetology in a State.
- S. "Licensee" means an individual who currently holds a license from a Member State to practice as a Cosmetologist.
- T. "Member State" means any State that has adopted this Compact.
- U. "Multistate License" means a license issued by and subject to the enforcement jurisdiction of the State Licensing Authority

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in a Licensee's Home State, which authorizes the Practice of

- Cosmetology in Member States and includes Authorizations to
- 3 Practice Cosmetology in all Remote States pursuant to this 4 Compact.
- V. "Remote State" means any Member State, other than the 5 Licensee's Home State. 6
- 7 W. "Rule" means any rule or regulation promulgated by the Commission under this Compact which has the force of law.
- X. "Single-State License" means a Cosmetology license issued 10 by a Member State that authorizes practice of Cosmetology only within the issuing State and does not include any authorization 12 outside of the issuing State.
- 13 Y. "State" means a State, territory, or possession of the United 14 States and the District of Columbia.
 - Z. "State Licensing Authority" means a Member State's regulatory body responsible for issuing Cosmetology licenses or otherwise overseeing the Practice of Cosmetology in that State.
- 18 ARTICLE 3- MEMBER STATE REQUIREMENTS

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- 20 A. To be eligible to join this Compact, and to maintain eligibility 21 as a Member State, a State must:
 - 1. License and regulate Cosmetology;
 - 2. Have a mechanism or entity in place to receive and investigate complaints about Licensees practicing in that State;
 - 3. Require that Licensees within the State pass a Cosmetology competency examination prior to being licensed to provide Cosmetology Services to the public in that State;
 - 4. Require that Licensees satisfy educational or training requirements in Cosmetology prior to being licensed to provide Cosmetology Services to the public in that State;
 - 5. Implement procedures for considering one or more of the following categories of information from applicants for licensure: criminal history; disciplinary history; or Background Check. Such
 - procedures may include the submission of information by
- 35 applicants for the purpose of obtaining an applicant's Background Check as defined herein; 36
- 37 6. Participate in the Data System, including through the use of 38 unique identifying numbers;

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7. Share information related to Adverse Actions with the Commission and other Member States, both through the Data System and otherwise;

- 8. Notify the Commission and other Member States, in compliance with the terms of the Compact and Rules of the Commission, of the existence of Investigative Information or Current Significant Investigative Information in the State's possession regarding a Licensee practicing in that State;
- 9. Comply with such Rules as may be enacted by the Commission to administer the Compact; and
- 10. Accept Licensees from other Member States as established herein.
- B. Member States may charge a fee for granting a license to practice Cosmetology.
- C. Individuals not residing in a Member State shall continue to be able to apply for a Member State's Single-State License as provided under the laws of each Member State. However, the Single-State License granted to these individuals shall not be recognized as granting a Multistate License to provide services in any other Member State.
- D. Nothing in this Compact shall affect the requirements established by a Member State for the issuance of a Single-State License.
- E. A Multistate License issued to a Licensee by a Home State to a resident of that State shall be recognized by each Member State as authorizing a Licensee to practice Cosmetology in each Member State.
- F. At no point shall the Commission have the power to define the educational or professional requirements for a license to practice Cosmetology. The Member States shall retain sole jurisdiction over the provision of these requirements.
 - ARTICLE 4- MULTISTATE LICENSE
- 33 To

- 34 A. To be eligible to apply to their Home State's State Licensing
- 35 Authority for an initial Multistate License under this Compact, a
- 36 Licensee must hold an active and unencumbered Single-State
- 37 License to practice Cosmetology in their Home State.
- 38 B. Upon the receipt of an application for a Multistate License,
- 39 according to the Rules of the Commission, a Member State's State

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- Licensing Authority shall ascertain whether the applicant meets 2 the requirements for a Multistate License under this Compact.
- 3 C. If an applicant meets the requirements for a Multistate License 4 under this Compact and any applicable Rules of the Commission, 5 the State Licensing Authority in receipt of the application shall, within a reasonable time, grant a Multistate License to that 6 7 applicant, and inform all Member States of the grant of said 8 Multistate License.
- D. A Multistate License to practice Cosmetology issued by a 9 Member State's State Licensing Authority shall be recognized by 10 each Member State as authorizing the practice thereof as though 12 that Licensee held a Single-State License to do so in each Member 13 State, subject to the restrictions herein.
 - E. A Multistate License granted pursuant to this Compact may be effective for a definite period of time, concurrent with the licensure renewal period in the Home State.
- 17 F. To maintain a Multistate License under this Compact, a 18 Licensee must:

Agree

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- 1. Agree to abide by the rules of the State Licensing Authority, and the State scope of practice laws governing the Practice of Cosmetology, of any Member State in which the Licensee provides services;
- 2. Pay all required fees related to the application and process, and any other fees which the Commission may by Rule require;
- 3. Comply with any and all other requirements regarding Multistate Licenses which the Commission may by Rule provide.
- G. A Licensee practicing in a Member State is subject to all scope of practice laws governing Cosmetology Services in that State.
- H. The Practice of Cosmetology under a Multistate License granted pursuant to this Compact will subject the Licensee to the jurisdiction of the State Licensing Authority, the courts, and the laws of the Member State in which the Cosmetology Services are provided.
- ARTICLE 5- REISSUANCE OF A MULTISTATE LICENSE 37 38 BY A NEW HOME STATE
- 39 \mathbf{A}

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1 A. A Licensee may hold a Multistate License, issued by their 2 Home State, in only one Member State at any given time.

B. If a Licensee changes their Home State by moving between two Member States:

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- 1. The Licensee shall immediately apply for the reissuance of their Multistate License in their new Home State. The Licensee shall pay all applicable fees and notify the prior Home State in accordance with the Rules of the Commission.
- 2. Upon receipt of an application to reissue a Multistate License, the new Home State shall verify that the Multistate License is active, unencumbered and eligible for reissuance under the terms of the Compact and the Rules of the Commission. The Multistate License issued by the prior Home State will be deactivated and all Member States notified in accordance with the applicable Rules adopted by the Commission.
- 3. If required for initial licensure, the new Home State may require a Background Check as specified in the laws of that State, or the compliance with any Jurisprudence Requirements of the new Home State.
- 4. Notwithstanding any other provision of this Compact, if a Licensee does not meet the requirements set forth in this Compact for the reissuance of a Multistate License by the new Home State, then the Licensee shall be subject to the new Home State requirements for the issuance of a Single-State License in that State.
- C. If a Licensee changes their primary state of residence by moving from a Member State to a non-Member State, or from a non-Member State to a Member State, then the Licensee shall be subject to the State requirements for the issuance of a Single-State License in the new Home State.
- D. Nothing in this Compact shall interfere with a Licensee's ability to hold a Single-State License in multiple States; however, for the purposes of this Compact, a Licensee shall have only one Home State, and only one Multistate License.
- E. Nothing in this Compact shall interfere with the requirements established by a Member State for the issuance of a Single-State License.

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1 ARTICLE 6- AUTHORITY OF THE COMPACT

- 2 COMMISSION AND MEMBER STATE LICENSING
- 3 AUTHORITIES
- 4 Nothing
- 5 A. Nothing in this Compact, nor any Rule or regulation of the
- 6 Commission, shall be construed to limit, restrict, or in any way
- 7 reduce the ability of a Member State to enact and enforce laws,
- 8 regulations, or other rules related to the Practice of Cosmetology
- 9 in that State, where those laws, regulations, or other rules are not
- 10 inconsistent with the provisions of this Compact.
- 11 B. Insofar as practical, a Member State's State Licensing
- 12 Authority shall cooperate with the Commission and with each
- 13 entity exercising independent regulatory authority over the Practice
- 14 of Cosmetology according to the provisions of this Compact.
- 15 C. Discipline shall be the sole responsibility of the State in which
- 16 Cosmetology Services are provided. Accordingly, each Member
- 17 State's State Licensing Authority shall be responsible for receiving
- 18 complaints about individuals practicing Cosmetology in that State,
- 19 and for communicating all relevant Investigative Information about
- 20 any such Adverse Action to the other Member States through the
- 21 Data System in addition to any other methods the Commission
- 22 may by Rule require.
- 23 ARTICLE 7- ADVERSE ACTIONS
- 24 -
- 25 A. A Licensee's Home State shall have exclusive power to impose
- 26 an Adverse Action against a Licensee's Multistate License issued
- 27 by the Home State.
- 28 B. A Home State may take Adverse Action on a Multistate
- 29 License based on the Investigative Information, Current Significant
- 30 Investigative Information, or Adverse Action of a Remote State.
- C. In addition to the powers conferred by State law, each Remote
- 32 State's State Licensing Authority shall have the power to:
- 33 Take
- 34 1. Take Adverse Action against a Licensee's Authorization to
- 35 Practice Cosmetology through the Multistate License in that
- 36 Member State, provided that:
- 37 Only
- 38 a. Only the Licensee's Home State shall have the power to take
- 39 Adverse Action against the Multistate License issued by the Home
- 40 State; and

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1 For

b. For the purposes of taking Adverse Action, the Home State's State Licensing Authority shall give the same priority and effect to reported conduct received from a Remote State as it would if such conduct had occurred within the Home State. In so doing, the Home State shall apply its own State laws to determine the appropriate action.

Issue

2. *Issue* cease and desist orders or impose an Encumbrance on a Licensee's Authorization to Practice within that Member State.

Complete

3. Complete any pending investigations of a Licensee who changes their primary state of residence during the course of such an investigation. The State Licensing Authority shall also be empowered to report the results of such an investigation to the Commission through the Data System as described herein.

Issue

4. Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, as well as the production of evidence. Subpoenas issued by a State Licensing Authority in a Member State for the attendance and testimony of witnesses or the production of evidence from another Member State shall be enforced in the latter State by any court of competent jurisdiction, according to the practice and procedure of that court applicable to subpoenas issued in proceedings before it. The issuing State Licensing Authority shall pay any witness fees, travel expenses, mileage, and other fees required by the service statutes of the State in which the witnesses or evidence are located.

If

5. If otherwise permitted by State law, recover from the affected Licensee the costs of investigations and disposition of cases resulting from any Adverse Action taken against that Licensee.

-Take

- 6. *Take* Adverse Action against the Licensee's Authorization to Practice in that State based on the factual findings of another Remote State.
- D. A Licensee's Home State shall complete any pending investigation(s) of a Cosmetologist who changes their primary state of residence during the course of the investigation(s). The Home State shall also have the authority to take appropriate

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1 action(s) and shall promptly report the conclusions of the 2 investigations to the Data System.

- 3 E. If an Adverse Action is taken by the Home State against *the*
- 4 Licensee's Multistate License, the Licensee's Authorization to
- 5 Practice in all other Member States shall be deactivated until all
- 6 Encumbrances have been removed from the Home State license.
- 7 All Home State disciplinary orders that impose an Adverse Action
- 8 against a Licensee's Multistate License shall include a statement
- 9 that the Cosmetologist's Authorization to Practice is deactivated 10 in all Member States during the pendency of the order.
 - F. Nothing in this Compact shall override a Member State's authority to accept a Licensee's participation in an Alternative Program in lieu of Adverse Action. A Licensee's Multistate License shall be suspended for the duration of the Licensee's participation in any Alternative Program.
 - G. Joint Investigations
- 17 In

- 1. In addition to the authority granted to a Member State by its respective scope of practice laws or other applicable State law, a Member State may participate with other Member States in joint investigations of Licensees.
- 2. Member States shall share any investigative, litigation, or compliance materials in furtherance of any joint or individual investigation initiated under the Compact.
- ARTICLE 8- ACTIVE-DUTY MILITARY *MEMBERS* AND THEIR SPOUSES
- Active—Duty Military personnel, Military Members, or their spouses, shall designate a Home State where the individual has a current license to practice Cosmetology in good standing. The individual may retain their Home State designation during any period of service when that individual or their spouse is on active duty assignment.
- ARTICLE 9- ESTABLISHMENT AND OPERATION OF THE COSMETOLOGY LICENSURE COMPACT COMMISSION

 The
- A. The Compact Member States hereby create and establish a joint government agency whose membership consists of all Member States that have enacted the Compact known as the Cosmetology Licensure Compact Commission. The Commission is an instrumentality of the Compact Member States acting jointly

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- and not an instrumentality of any one State. The Commission shall
 come into existence on or after the effective date of the Compact
 as set forth in Article 13.
- 4 B. Membership, Voting, and Meetings
- 5 Each

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- 1. Each Member State shall have and be limited to one (1) delegate selected by that Member State's State Licensing Authority.
- 2. The delegate shall be an administrator of the State Licensing Authority of the Member State or their designee.
- 3. The Commission shall by Rule or bylaw establish a term of office for delegates and may by Rule or bylaw establish term limits.
- 4. The Commission may recommend removal or suspension ofany delegate from office.
- 5. A Member State's State Licensing Authority shall fill any vacancy of its delegate occurring on the Commission within 60 days of the vacancy.
- 6. Each delegate shall be entitled to one vote on all matters that are voted on by the Commission.
- 7. The Commission shall meet at least once during each calendar year. Additional meetings may be held as set forth in the bylaws.
- 21 The Commission may meet by telecommunication, video conference or other similar electronic means.
- 23 C. The Commission shall have the following powers:
- 24 Establish
- 25 1. Establish the fiscal year of the Commission;
- 26 Establish
- 27 2. Establish code of conduct and conflict of interest policies;
- 28 Adopt
- 3. Adopt Rules and bylaws;
- 30 Maintain
- 31 4. Maintain its financial records in accordance with the bylaws;
- 32 Meet
- 5. Meet and take such actions as are consistent with the provisions of this Compact, the Commission's Rules, and the
- 35 bylaws;
- 36 6. Initiate and conclude legal proceedings or actions in the name
- 37 of the Commission, provided that the standing of any State
- 38 Licensing Authority to sue or be sued under applicable law shall
- 39 not be affected;

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7. Maintain and certify records and information provided to a

- 2 Member State as the authenticated business records of the
- 3 Commission, and designate an agent to do so on the Commission's behalf:
- 5 8. Purchase and maintain insurance and bonds;
 - 9. Borrow, accept, or contract for services of personnel, including, but not limited to, employees of a Member State;
 - 10. Conduct an annual financial review;
 - 11. Hire employees, elect or appoint officers, fix compensation, define duties, grant such individuals appropriate authority to carry out the purposes of the Compact, and establish the Commission's personnel policies and programs relating to conflicts of interest, qualifications of personnel, and other related personnel matters;
 - 12. As set forth in the Commission Rules, charge a fee to a Licensee for the grant of a Multistate License and thereafter, as may be established by Commission Rule, charge the Licensee a Multistate License renewal fee for each renewal period. Nothing herein shall be construed to prevent a Home State from charging a Licensee a fee for a Multistate License or renewals of a Multistate License, or a fee for the jurisprudence requirement if the Member State imposes such a requirement for the grant of Multistate License:
 - 13. Assess and collect fees:
 - 14. Accept any and all appropriate gifts, donations, grants of money, other sources of revenue, equipment, supplies, materials, and services, and receive, utilize, and dispose of the same; provided that at all times the Commission shall avoid any appearance of impropriety or conflict of interest;
 - 15. Lease, purchase, retain, own, hold, improve, or use any property, real, personal, or mixed, or any undivided interest therein;
 - 16. Sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property real, personal, or mixed;
 - 17. Establish a budget and make expenditures;
- 34 18. Borrow money;
- 35 19. Appoint committees, including standing committees, 36 composed of members, State regulators, State legislators or their
- 37 representatives, and consumer representatives, and such other
- 38 interested persons as may be designated in this Compact and the
- 39 bylaws;

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- 20. Provide and receive information from, and cooperate with, law enforcement agencies
- 21. Elect a Chair, Vice Chair, Secretary and Treasurer and such
 other officers of the Commission as provided in the Commission's
 bylaws;
 - 22. Establish and elect an Executive Committee, including a chair and a vice chair;
 - 23. Adopt and provide to the Participating Member States an annual report.
 - 24. Determine whether a State's adopted language is materially different from the model Compact language such that the State would not qualify for participation in the Compact; and
- 25. Perform such other functions as may be necessary or appropriate to achieve the purposes of this Compact.
 - D. The Executive Committee
- 16 The

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1. The Executive Committee shall have the power to act on behalf of the Commission according to the terms of this Compact. The powers, duties, and responsibilities of the Executive Committee shall include:

-Overseeing

- a. Overseeing the day-to-day activities of the administration of the Compact including compliance with the provisions of the Compact, the Commission's Rules and bylaws, and other such duties as deemed necessary;
- b. Recommending to the Commission changes to the Rules or bylaws, changes to this Compact legislation, fees charged to Compact Member States, fees charged to Licensees, and other fees;
- 30 c. Ensuring Compact administration services are appropriately provided, including by contract;
 - d. Preparing and recommending the budget;
 - e. Maintaining financial records on behalf of the Commission;
- f. Monitoring Compact compliance of Member States and providing compliance reports to the Commission;
 - g. Establishing additional committees as necessary;
- h. Exercise the powers and duties of the Commission during the
 interim between
- Commission between Commission meetings, except for adopting or amending Rules, adopting or amending bylaws, and exercising

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any other powers and duties expressly reserved to the Commissionby Rule or bylaw; and

-Other

- *i. Other* duties as provided in the Rules or bylaws of the Commission.
- 2. The Executive Committee shall be composed of up to seven voting members:

-The

- a. The chair and vice chair of the Commission and any other members of the Commission who serve on the Executive Committee shall be voting members of the Executive Committee; and
- b. Other than the chair and vice-chair, secretary vice chair, secretary, and treasurer, the Commission shall elect three voting members from the current membership of the Commission.
- c. The Commission may elect-ex-officio, ex officio, nonvoting members from a recognized national Cosmetology professional association as approved by the Commission. The Commission's bylaws shall identify qualifying organizations and the manner of appointment if the number of organizations seeking to appoint an ex officio member exceeds the number of members specified in this Article.
- 3. The Commission may remove any member of the Executive Committee as provided in the Commission's bylaws.
 - 4. The Executive Committee shall meet at least annually.

Annual

- a. Annual Executive Committee meetings, as well as any Executive Committee meeting at which it does not take or intend to take formal action on a matter for which a Commission vote would otherwise be required, shall be open to the public, except that the Executive Committee may meet in a closed, non-public nonpublic session of a public meeting when dealing with any of the matters covered under Article 9.F.4.
- b. The Executive Committee shall give five business days advance notice of its public meetings, posted on its website and as determined to provide notice to persons with an interest in the public matters the Executive Committee intends to address at those meetings.
- 5. The Executive Committee may hold an emergency meeting when acting for the Commission to:

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- 1 Meet
- 2 a. Meet an imminent threat to public health, safety, or welfare;
- 3 Prevent
- 4 b. Prevent a loss of Commission or Participating Member State
- 5 funds; or
- 6 Protect
- 7 c. Protect public health and safety.
- 8 E. The Commission shall adopt and provide to the Member States 9 an annual report.
- 10 F. Meetings of the Commission Commission.
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- 1. All meetings of the Commission that are not closed pursuant to Article 9.F.4 shall be open to the public. Notice of public meetings shall be posted on the Commission's website at least thirty (30) days prior to the public meeting.
- 2. Notwithstanding Article 9.F.1, the Commission may convene an emergency public meeting by providing at least twenty-four (24) hours prior notice on the Commission's website, and any other means as provided in the Commission's Rules, for any of the reasons it may dispense with notice of proposed rulemaking under Article 11.L. The Commission's legal counsel shall certify that one of the reasons justifying an emergency public meeting has been met.
- 3. Notice of all Commission meetings shall provide the time, date, and location of the meeting, and if the meeting is to be held or accessible via telecommunication, video conference, or other electronic means, the notice shall include the mechanism for access to the meeting.
- 4. The Commission may convene in a closed, non-public nonpublic meeting for the Commission to discuss:
 - Non-compliance
- a. Noncompliance of a Member State with its obligations under the Compact;
- 34 The
- *b. The* employment, compensation, discipline or other matters,
 practices or procedures related to specific employees or other
 matters related to the Commission's internal personnel practices
- 38 and procedures:
- 39 Current

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- 1 c. Current or threatened discipline of a Licensee by the
- 2 Commission or by a Member State's Licensing Authority;
- 3 -Current.
- 4 d. Current, threatened, or reasonably anticipated litigation;
- 5 Negotiation
- 6 *e. Negotiation* of contracts for the purchase, lease, or sale of goods, services, or real estate;
- 8 Accusing
- 9 f. Accusing any person of a crime or formally censuring any 10 person;
- 11 Trade
- 12 g. Trade secrets or commercial or financial information that is13 privileged or confidential;
- 14 Information
- 15 *h. Information* of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
- 17 Investigative
 - *i. Investigative* records compiled for law enforcement purposes;
- 19 Information

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- j. Information related to any investigative reports prepared by
 or on behalf of or for use of the Commission or other committee
 charged with responsibility of investigation or determination of
 compliance issues pursuant to the Compact;
- 24 Legal Advice
- 25 k. Legal advice;
- 26 Matters
- 27 l. Matters specifically exempted from disclosure to the public28 by federal or Member State law; or
- 29 Other
 - m. Other matters as promulgated by the Commission by Rule.
- 31 If

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- 5. If a meeting, or portion of a meeting, is closed, the presiding officer shall state that the meeting will be closed and reference each relevant exempting provision, and such reference shall be recorded in the minutes.
- 36 6. The Commission shall keep minutes that fully and clearly
 37 describe all matters discussed in a meeting and shall provide a full
 38 and accurate summary of actions taken, and the reasons therefore,
- 39 including a description of the views expressed. All documents
- 40 considered in connection with an action shall be identified in such

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minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release only by a majority vote of the Commission or order of a court of competent jurisdiction.

G. Financing of the Commission

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- 1. The Commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.
- 2. The Commission may accept any and all appropriate sources of revenue, donations, and grants of money, equipment, supplies, materials, and services.
- 3. The Commission may levy on and collect an annual assessment from each Member State and impose fees on Licensees of Member States to whom it grants a Multistate License to cover the cost of the operations and activities of the Commission and its staff, which must be in a total amount sufficient to cover its annual budget as approved each year for which revenue is not provided by other sources. The aggregate annual assessment amount for Member States shall be allocated based upon a formula that the Commission shall promulgate by Rule.
- 4. The Commission shall not incur obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Commission pledge the credit of any Member States, except by and with the authority of the Member State.
- 5. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Commission shall be subject to the financial review and accounting procedures established under its bylaws. All receipts and disbursements of funds handled by the Commission shall be subject to an annual financial review by a certified or licensed public accountant, and the report of the financial review shall be included in and become part of the annual report of the Commission.
 - H. Qualified Immunity, Defense, and Indemnification The
- 1. The members, officers, executive director, employees and representatives of the Commission shall be immune from suit and liability, both personally and in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error, or omission that occurred, or that the person against whom

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the claim is made had a reasonable basis for believing occurred within the scope of Commission employment, duties or responsibilities; provided that nothing in this paragraph shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful or wanton misconduct of that person. The procurement of insurance of any type by the Commission shall not in any way compromise or limit the immunity granted hereunder.

- 2. The Commission shall defend any member, officer, executive director, employee, and representative of the Commission in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of Commission employment, duties, or responsibilities, or as determined by the Commission that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities; provided that nothing herein shall be construed to prohibit that person from retaining their own counsel at their own expense; and provided further, that the actual or alleged act, error, or omission did not result from that person's intentional or willful or wanton misconduct.
- 3. The Commission shall indemnify and hold harmless any member, officer, executive director, employee, and representative of the Commission for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error, or omission that occurred within the scope of Commission employment, duties, or responsibilities, or that such person had a reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from the intentional or willful or wanton misconduct of that person.
- 4. Nothing herein shall be construed as a limitation on the liability of any Licensee for professional malpractice or misconduct, which shall be governed solely by any other applicable State laws.
- 5. Nothing in this Compact shall be interpreted to waive or otherwise abrogate a Member State's State action immunity or State action affirmative defense with respect to antitrust claims

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- under the Sherman Act, Clayton Act, or any other State or federal
 antitrust or anticompetitive law or regulation.
- 6. Nothing in this Compact shall be construed to be a waiver of sovereign immunity by the Member States or by the Commission.
- 5 ARTICLE 10- DATA SYSTEM
- 6 The
- 7 A. The Commission shall provide for the development, 8 maintenance, operation, and utilization of a coordinated database 9 and reporting system.
- B. The Commission shall assign each applicant for a Multistate License a unique identifier, as determined by the Rules of the Commission.
- C. Notwithstanding any other provision of State law to the contrary, a Member State shall submit a uniform data set to the Data System on all individuals to whom this Compact is applicable as required by the Rules of the Commission, including:
- 17 Identifying
- 18 1. Identifying information;
- 19 Licensure
- 20 2. Licensure data;
- 21 Adverse

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22 3. Adverse Actions against a license and information related thereto;

Non-confidential

- 4. *Nonconfidential* information related to Alternative Program participation, the beginning and ending dates of such participation, and other information related to such participation;
- 5. Any denial of application for licensure, and the reason(s) for such denial (excluding the reporting of any criminal history record information where prohibited by law);
- 6. The existence of Investigative Information;
- 7. The existence of Current Significant Investigative Information; and
- 8. Other information that may facilitate the administration of this Compact or the protection of the public, as determined by the Rules of the Commission.
- D. The records and information provided to a Member State pursuant to this Compact or through the Data System, when certified by the Commission or an agent thereof, shall constitute the authenticated business records of the Commission, and shall

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be entitled to any associated hearsay exception in any relevant
 judicial, quasi-judicial or administrative proceedings in a Member
 State.

- E. The existence of Current Significant Investigative Information and the existence of Investigative Information pertaining to a Licensee in any Member State will only be available to other Member States.
- F. It is the responsibility of the Member States to monitor the database to determine whether Adverse Action has been taken against such a Licensee or License applicant. Adverse Action information pertaining to a Licensee or License applicant in any Member State will be available to any other Member State.
- G. Member States contributing information to the Data System may designate information that may not be shared with the public without the express permission of the contributing State.
- H. Any information submitted to the Data System that is subsequently expunged pursuant to federal law or the laws of the Member State contributing the information shall be removed from the Data System.

ARTICLE 11- RULEMAKING

21 The

- A. The Commission shall promulgate reasonable Rules in order to effectively and efficiently implement and administer the purposes and provisions of the Compact. A Rule shall be invalid and have no force or effect only if a court of competent jurisdiction holds that the Rule is invalid because the Commission exercised its rulemaking authority in a manner that is beyond the scope and purposes of the Compact, or the powers granted hereunder, or based upon another applicable standard of review.
- B. The Rules of the Commission shall have the force of law in each Member State, provided however that where the Rules of the Commission conflict with the laws of the Member State that establish the Member State's scope of practice laws governing the Practice of Cosmetology as held by a court of competent jurisdiction, the Rules of the Commission shall be ineffective in that State to the extent of the conflict.
- C. The Commission shall exercise its rulemaking powers pursuant to the criteria set forth in this Article and the Rules adopted thereunder. Rules shall become binding as of the date specified by the Commission for each Rule.

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D. If a majority of the legislatures of the Member States rejects a Rule or portion of a Rule, by enactment of a statute or resolution in the same manner used to adopt the Compact within four (4) years of the date of adoption of the Rule, then such Rule shall have no further force and effect in any Member State or to any State applying to participate in the Compact.

- E. Rules shall be adopted at a regular or special meeting of the Commission.
- F. Prior to adoption of a proposed Rule, the Commission shall hold a public hearing and allow persons to provide oral and written comments, data, facts, opinions, and arguments.
- G. Prior to adoption of a proposed Rule by the Commission, and at least thirty (30) days in advance of the meeting at which the Commission will hold a public hearing on the proposed Rule, the Commission shall provide a notice of proposed rulemaking:

On

1. On the website of the Commission or other publicly accessible platform;

-To

- 2. To persons who have requested notice of the Commission's notices of proposed rulemaking, and
 - 3. In such other way(s) as the Commission may by Rule specify.
 - H. The notice of proposed rulemaking shall include:

24 The

- 1. The time, date, and location of the public hearing at which the Commission will hear public comments on the proposed Rule and, if different, the time, date, and location of the meeting where the Commission will consider and vote on the proposed Rule;
- 2. If the hearing is held via telecommunication, video conference, or other electronic means, the Commission shall include the mechanism for access to the hearing in the notice of proposed rulemaking:
 - 3. The text of the proposed Rule and the reason therefor;
- 4. A request for comments on the proposed Rule from any interested person; and
- 5. The manner in which interested persons may submit writtencomments.

38 All

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I. All hearings will be recorded. A copy of the recording and all written comments and documents received by the Commission in response to the proposed Rule shall be available to the public.

- J. Nothing in this Article shall be construed as requiring a separate hearing on each Rule. Rules may be grouped for the convenience of the Commission at hearings required by this Article.
- K. The Commission shall, by majority vote of all members, take final action on the proposed Rule based on the rulemaking record and the full text of the Rule.

10 The

- 1. The Commission may adopt changes to the proposed Rule provided the changes do not enlarge the original purpose of the proposed Rule.
- 2. The Commission shall provide an explanation of the reasons for substantive changes made to the proposed Rule as well as reasons for substantive changes not made that were recommended by commenters.
- 3. The Commission shall determine a reasonable effective date for the Rule. Except for an emergency as provided in Article 11.L, the effective date of the Rule shall be no sooner than forty-five (45) days after the Commission issuing the notice that it adopted or amended the Rule.
- L. Upon determination that an emergency exists, the Commission may consider and adopt an emergency Rule with five (5) days' notice, with opportunity to comment, provided that the usual rulemaking procedures provided in the Compact and in this Article shall be retroactively applied to the Rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the Rule. For the purposes of this provision, an emergency Rule is one that must be adopted immediately to:

31 Meet

- 32 1. Meet an imminent threat to public health, safety, or welfare;
- 33 Prevent
- 2. *Prevent* a loss of Commission or Member State funds;
- 35 Meet
- 36 3. Meet a deadline for the promulgation of a Rule that is established by federal law or rule; or
- 38 4. Protect public health and safety.
- M. The Commission or an authorized committee of the Commission may direct revisions to a previously adopted Rule for

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purposes of correcting typographical errors, errors in format, errors 1 2 in consistency, or grammatical errors. Public notice of any revisions 3 shall be posted on the website of the Commission. The revision 4 shall be subject to challenge by any person for a period of thirty 5 (30) days after posting. The revision may be challenged only on 6 grounds that the revision results in a material change to a Rule. A 7 challenge shall be made in writing and delivered to the Commission prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is 10 challenged, the revision may not take effect without the approval 11 of the Commission.

12 N. No Member State's rulemaking requirements shall apply under this Compact.

14 ARTICLE 12- OVERSIGHT, DISPUTE RESOLUTION, AND 15 **ENFORCEMENT**

Oversight

17 A. Oversight

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- 1. The executive and judicial branches of State government in each Member State shall enforce this Compact and take all actions necessary and appropriate to implement the Compact.
- 2. Venue is proper and judicial proceedings by or against the Commission shall be brought solely and exclusively in a court of competent jurisdiction where the principal office of the Commission is located. The Commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings. Nothing herein shall affect or limit the selection or propriety of venue in any action against a Licensee for professional malpractice, misconduct or any such similar matter.
- 3. The Commission shall be entitled to receive service of process in any proceeding regarding the enforcement or interpretation of the Compact and shall have standing to intervene in such a proceeding for all purposes. Failure to provide the Commission service of process shall render a judgment or order void as to the Commission, this Compact, or promulgated Rules.
- B. Default, Technical Assistance, and Termination

38 If

39 1. If the Commission determines that a Member State has 40 defaulted in the performance of its obligations or responsibilities AB 1328 — 26 —

under this Compact or the promulgated Rules, the Commission shall provide written notice to the defaulting State. The notice of default shall describe the default, the proposed means of curing the default, and any other action that the Commission may take, and shall offer training and specific technical assistance regarding the default.

- 2. The Commission shall provide a copy of the notice of default to the other Member States.
- 3. If a State in default fails to cure the default, the defaulting State may be terminated from the Compact upon an affirmative vote of a majority of the delegates of the Member States, and all rights, privileges and benefits conferred on that State by this Compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending State of obligations or liabilities incurred during the period of default.
- 4. Termination of membership in the Compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the Commission to the governor, the majority and minority leaders of the defaulting State's legislature, the defaulting State's State Licensing Authority and each of the Member States' State Licensing Authority.
- 5. A State that has been terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
- 6. Upon the termination of a State's membership from this Compact, that State shall immediately provide notice to all Licensees who hold a Multistate License within that State of such termination. The terminated State shall continue to recognize all licenses granted pursuant to this Compact for a minimum of one hundred eighty (180) days after the date of said notice of termination.
- 7. The Commission shall not bear any costs related to a State that is found to be in default or that has been terminated from the Compact, unless agreed upon in writing between the Commission and the defaulting State.
- 8. The defaulting State may appeal the action of the Commission
 by petitioning the U.S. District Court for the District of Columbia
 or the federal district where the Commission has its principal

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offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.

C. Dispute Resolution

4 Upon

- 1. Upon request by a Member State, the Commission shall attempt to resolve disputes related to the Compact that arise among Member States and between Member and non-Member States.
- 2. The Commission shall promulgate a Rule providing for both mediation and binding dispute resolution for disputes as appropriate.
 - D. Enforcement

12 The

- 1. The Commission, in the reasonable exercise of its discretion, shall enforce the provisions of this Compact and the Commission's Rules.
- 2. By majority vote as provided by Commission Rule, the Commission may initiate legal action against a Member State in default in the United States District Court for the District of Columbia or the federal district where the Commission has its principal offices to enforce compliance with the provisions of the Compact and its promulgated Rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees. The remedies herein shall not be the exclusive remedies of the Commission. The Commission may pursue any other remedies available under federal or the defaulting Member State's law.
- 3. A Member State may initiate legal action against the Commission in the U.S. District Court for the District of Columbia or the federal district where the Commission has its principal offices to enforce compliance with the provisions of the Compact and its promulgated Rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
- 4. No individual or entity other than a Member State may enforce this Compact against the Commission.
- 38 ARTICLE 13- EFFECTIVE DATE, WITHDRAWAL, AND
- 39 AMENDMENT
- 40 The

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A. The Compact shall come into effect on the date on which the Compact statute is enacted into law in the seventh Member State.

1. On or after the effective date of the Compact, the Commission shall convene and review the enactment of each of the Charter Member States to determine if the statute enacted by each such Charter Member State is materially different than the model Compact statute.

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a. A Charter Member State whose enactment is found to be materially different from the model Compact statute shall be entitled to the default process set forth in Article 12.

12 If

- b. If any Member State is later found to be in default, or is terminated or withdraws from the Compact, the Commission shall remain in existence and the Compact shall remain in effect even if the number of Member States should be less than seven (7).
- 2. Member States enacting the Compact subsequent to the Charter Member States shall be subject to the process set forth in Article 9.C.24 to determine if their enactments are materially different from the model Compact statute and whether they qualify for participation in the Compact.
- 3. All actions taken for the benefit of the Commission or in furtherance of the purposes of the administration of the Compact prior to the effective date of the Compact or the Commission coming into existence shall be considered to be actions of the Commission unless specifically repudiated by the Commission.
- 4. Any State that joins the Compact shall be subject to the Commission's Rules and bylaws as they exist on the date on which the Compact becomes law in that State. Any Rule that has been previously adopted by the Commission shall have the full force and effect of law on the day the Compact becomes law in that State.
- B. Any Member State may withdraw from this Compact by enacting a statute repealing that State's enactment of the Compact.

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- 1. A Member State's withdrawal shall not take effect until one hundred eighty (180) days after enactment of the repealing statute.
- 2. Withdrawal shall not affect the continuing requirement of the withdrawing State's State Licensing Authority to comply with the

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1 investigative and Adverse Action reporting requirements of this2 Compact prior to the effective date of withdrawal.

- 3. Upon the enactment of a statute withdrawing from this Compact, a State shall immediately provide notice of such withdrawal to all Licensees within that State. Notwithstanding any subsequent statutory enactment to the contrary, such withdrawing State shall continue to recognize all licenses granted pursuant to this Compact for a minimum of 180 days after the date of such notice of withdrawal.
- C. Nothing contained in this Compact shall be construed to invalidate or prevent any licensure agreement or other cooperative arrangement between a Member State and a non-Member State that does not conflict with the provisions of this Compact.
- D. This Compact may be amended by the Member States. No amendment to this Compact shall become effective and binding upon any Member State until it is enacted into the laws of all Member States.

ARTICLE 14- CONSTRUCTION AND SEVERABILITY This

- A. This Compact and the Commission's rulemaking authority shall be liberally construed so as to effectuate the purposes, and the implementation and administration of the Compact. Provisions of the Compact expressly authorizing or requiring the promulgation of Rules shall not be construed to limit the Commission's rulemaking authority solely for those purposes.
- B. The provisions of this Compact shall be severable and if any phrase, clause, sentence or provision of this Compact is held by a court of competent jurisdiction to be contrary to the constitution of any Member State, a State seeking participation in the Compact, or of the United States, or the applicability thereof to any government, agency, person or circumstance is held to be unconstitutional by a court of competent jurisdiction, the validity of the remainder of this Compact and the applicability thereof to any other government, agency, person or circumstance shall not be affected thereby.
- C. Notwithstanding Article 14.B, the Commission may deny a State's participation in the Compact or, in accordance with the requirements of Article 12, terminate a Member State's participation in the Compact, if it determines that a constitutional requirement of a Member State is a material departure from the

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1 Compact. Otherwise, if this Compact shall be held to be contrary

- 2 to the constitution of any Member State, the Compact shall remain
- 3 in full force and effect as to the remaining Member States and in
- 4 full force and effect as to the Member State affected as to all5 severable matters.
- 6 ARTICLE 15- CONSISTENT EFFECT AND CONFLICT 7 WITH OTHER STATE LAWS
- 8 Nothing

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- A. Nothing herein shall prevent or inhibit the enforcement of any other law of a Member State that is not inconsistent with the Compact.
- B. Any laws, statutes, regulations, or other legal requirements in a Member State in conflict with the Compact are superseded to the extent of the conflict.
- C. All permissible agreements between the Commission and the Member States are binding in accordance with their terms.
- SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because
- 19 the only costs that may be incurred by a local agency or school
- 20 district will be incurred because this act creates a new crime or
- 21 infraction, eliminates a crime or infraction, or changes the penalty
- 22 for a crime or infraction, within the meaning of Section 17556 of
- 23 the Government Code, or changes the definition of a crime within
- 24 the meaning of Section 6 of Article XIIIB of the California
- 25 Constitution.

BOARD OF BARBERING & COSMETOLOGY BILL ANALYSIS

Author: Assembly Member Weber **Subject:** Barbering and cosmetology:

Hair Types and Textures

Bill Number: AB 2166 Version: Introduced, February 6, 2024

Existing Law:

Existing law specifies the content and hours that schools must teach for each of the Board's licensing types. The following is the current requirements for services regarding hair under each license type:

Barbering

Two hundred hours in chemical hair services, which includes coloring, straightening, waving, bleaching, hair analysis, predisposition and strand tests, safety precautions, formula mixing, and the use of dye removers.

Two hundred hours in hairstyling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting, including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.

Cosmetology

Two hundred hours in chemical hair services, which includes coloring, straightening, waving, bleaching, hair analysis, predisposition and strand tests, safety precautions, formula mixing, and the use of dye removers.

Two hundred hours in hairstyling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting, including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.

Hairstyling

Two hundred hours in hair styling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.

This Bill:

This bill specifies that for barbering and cosmetology:

Instruction in chemical hair services shall include instruction regarding the provision of services to individuals with all hair types and textures, including but not limited to, various curl or wave patterns, hair strand thickness, and volumes of hair.

Instruction in hairstyling services shall include instruction regarding the provisions of services to individuals with all hair types and textures, including but not limited to, various curl or wave patterns, hair strand thickness, and volumes of hair.

The bill specifies for hairstyling:

Instruction in hairstyling services shall include instruction regarding the provisions of services to individuals with all hair types and textures, including but not limited to, various curl or wave patterns, hair strand thickness, and volumes of hair.

This bill also states that the written test shall determine the applicant's skill in, knowledge of, providing services to individuals with varying hair types and textures, as applicable to the practice for which the applicant has applied for licensure.

Analysis:

The coalition for Creating a Respectful and Open World of Natural Hair known as The Crown Act is the coalition that created the law to prohibit race-based hair discrimination. The CROWN Act has been implemented in 23 states, including California. In July 2019, Governor Newsom signed into law Senate Bill 188 which amended the Education Code of California to prohibit discrimination in schools and in the workplace pertaining traditional hairstyles and amended the definition of race to include traits historically associated with race, including but not limited to, hair texture and defined protective styles to include braids, locks, and twists.

In 2023, the state of New York implemented legislation, Senate Bill 2023-S6528, requiring all cosmetology schools to provide education on textured hair as part of their cosmetology course curriculum as well as include questions on license examinations as a condition of licensure.

The two textbooks that are used in California both have sections that include textured hair; however, it is not clear that this is taught in all schools. This bill would require schools to modify their curriculum to ensure students are taught skills in textured hair. It is assumed that many schools already include textured hair services, but some do not.

Fiscal Impact:

The fiscal impact of this bill would be minimal. Should this bill be signed into law, the Board would notify schools of the requirement.

Board Position: Support

On February 26, 2024, the Board voted to Support AB 2166.

Status:

04/09/24: ASM Business and Professions committee, Do pass on Consent Calendar.

04/17/24: ASM Appropriations committee, recommend to Consent Calendar.

Registered Support:

Professional Beauty Association (*Sponsor*)
Aveda Arts and Sciences Institute
Conference of California Bar Associations
Henkel
L'Oreal USA
Personal Care Products Council
State Board of Barbering and Cosmetology
Texture Education Collective
Two individuals

Registered Opposition:

None on file.

AB 2166 text, available online:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill id=202320240AB2166

Introduced by Assembly Member Weber

February 6, 2024

An act to amend Sections 7338, 7362.5, and 7363 of the Business and Professions Code, relating to professions and vocations.

LEGISLATIVE COUNSEL'S DIGEST

AB 2166, as introduced, Weber. Barbering and cosmetology: hair types and textures.

(1) Existing law, the Barbering and Cosmetology Act, the violation of which is a crime, provides for the licensure and regulation of barbers and cosmetologists by the State Board of Barbering and Cosmetology in the Department of Consumer Affairs. Existing law requires the examination of applicants for a license issued by the board to consist of written tests to determine the applicant's skill in, and knowledge of, the practice of the occupation for which a license is sought.

This bill would additionally require those written tests to determine the applicant's skill in, and knowledge of, providing services to individuals with varying hair types and textures.

(2) Existing law requires a course in barbering or cosmetology to include, at a minimum, technical and practical instruction in specified areas, including instruction in chemical hair services and hairstyling services, as described. Existing law also requires a course in hairstyling, as provided, to include instruction in hairstyling services, as described.

This bill would additionally require that instruction in chemical hair services and hairstyling services to include instruction in the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses,

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and volumes of hair. By expanding the crimes relating to violation of the Barbering and Cosmetology Act, this bill would impose a state-mandated local program.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Section 7338 of the Business and Professions Code is amended to read:

7338. (a) The examination of applicants for a license shall consist of a written examination that evaluates competency in protecting the health and safety of consumers of the services provided by licensees.

- (b) The examination shall include written tests to determine the applicant's skill in, and knowledge of, the practice of the occupation for which a license is sought and shall include written tests in antisepsis, disinfection, and the use of mechanical apparatus and electricity as applicable to the practice for which the applicant has applied for licensure.
- (c) The written tests, as specified in subdivision (b), shall determine the applicant's skill in, and knowledge of, providing services to individuals with varying hair types and textures, as applicable to the practice for which the applicant has applied for licensure.
- SEC. 2. Section 7362.5 of the Business and Professions Code is amended to read:
- 7362.5. (a) A course in barbering or cosmetology established by a school shall consist of not less than 1,000 hours of practical and technical instruction in the practice of barbering or cosmetology, as defined in Section 7316.
- (b) The curriculum for a barbering course shall, at a minimum, include technical and practical instruction in the following areas:
- 26 (1) One hundred hours in health and safety, which includes 27 hazardous substances, chemical safety, safety data sheets,

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protection from hazardous chemicals, preventing chemical injuries, health and safety laws and regulations, and preventing communicable diseases.

- (2) One hundred hours in disinfection and sanitation, which includes disinfection procedures to protect the health and safety of consumers as well as the technician and proper disinfection procedures for equipment used in establishments.
- (3) (A) Two hundred hours in chemical hair services, which includes coloring, straightening, waving, bleaching, hair analysis, predisposition and strand tests, safety precautions, formula mixing, and the use of dye removers.
- (B) Instruction in chemical hair services shall include instruction regarding the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses, and volumes of hair.
- (4) (A) Two hundred hours in hairstyling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting, including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.
- (B) Instruction in hairstyling services shall include instruction regarding the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses, and volumes of hair.
- (5) Two hundred hours in shaving and trimming of the beard, which includes preparing the client's hair for shaving, assessing the condition of the client's skin, performing shaving techniques, applying aftershave antiseptic following facial services, and massaging the face and rolling cream massages.
- (c) The curriculum for a cosmetology course shall, at a minimum, include technical and practical instruction in the following areas:
- (1) One hundred hours in health and safety, which includes hazardous substances, chemical safety, safety data sheets, protection from hazardous chemicals, preventing chemical injuries, health and safety laws and regulations, and preventing communicable diseases.
- (2) One hundred hours in disinfection and sanitation, which includes disinfection procedures to protect the health and safety

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of consumers as well as the technician and proper disinfection procedures for equipment used in establishments.

- (3) (A) Two hundred hours in chemical hair services, which includes coloring, straightening, waving, bleaching, hair analysis, predisposition and strand tests, safety precautions, formula mixing, and the use of dye removers.
- (B) Instruction in chemical hair services shall include instruction regarding the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses, and volumes of hair.
- (4) (A) Two hundred hours in hairstyling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting, including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.
- (B) Instruction in hairstyling services shall include instruction regarding the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses, and volumes of hair.
- (5) One hundred fifty hours in skin care services, which includes chemical and manual facials and massaging, stimulating, exfoliating, cleansing, or beautifying the face, scalp, neck, or body by the use of hands, esthetic devices, cosmetic products, antiseptics, lotions, tonics, or creams that do not result in the ablation or destruction of the live tissue.
- (6) Fifty hours in hair removal and lash and brow beautification, which includes tinting and perming eyelashes and brows and applying eyelashes to any person, and includes removing superfluous hair from the body of any person by use of depilatories, tweezers, sugaring, nonprescription chemicals, or waxing, or by the use of devices and appliances of any kind or description, except by the use of lasers or light waves, which are commonly known as rays.
- (7) One hundred hours in manicure and pedicure, which includes water and oil manicures, hand and arm massage, foot and ankle massage, nail analysis, and artificial nail services, including, but not limited to, acrylic, liquid and powder brush-ons, dip, tips, wraps, and repairs.
- 39 SEC. 3. Section 7363 of the Business and Professions Code is 40 amended to read:

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7363. (a) A course in hairstyling established by a school shall consist of not less than 600 hours of practical and technical instruction.

- (b) The curriculum for a hairstyling course shall include, at a minimum, technical and practical instruction in the following areas:
- (1) One hundred hours in health and safety, which includes hazardous substances, chemical safety, safety data sheets, protection from hazardous chemicals, preventing chemical injuries, health and safety laws and regulations, and preventing communicable diseases.
- (2) One hundred hours in disinfection and sanitation, which includes disinfection procedures to protect the health and safety of consumers as well as the technician and proper disinfection procedures for equipment used in establishments.
- (3) (A) Two hundred hours in hair styling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.
- (B) Instruction in hairstyling services shall include instruction regarding the provision of services to individuals with all hair types and textures, including, but not limited to, various curl or wave patterns, hair strand thicknesses, and volumes of hair.
- SEC. 4. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.

BOARD OF BARBERING & COSMETOLOGY BILL ANALYSIS

Author: Assembly Member Reyes Subject: California Body Contouring Council

Bill Number: AB 2412 Version: Amended, April 8, 2024

Existing Law:

defined as the scientific manipulation of the soft tissues, for compensation. Existing law creates the California Massage Therapy Council. Existing law specifies that it is an unfair business practice for a person to hold oneself out or to use the title of "certified massage therapist" or "certified massage practitioner" unless that person currently holds an active and valid certificate issued by the council pursuant to these provisions.

This Bill:

This bill, establishes the California Body Contouring Practitioner Act, would define body contouring as noninvasive, nonmedical treatment intended to shape or contour the fatty areas of the body, as specified. The bill would create the California Body Contouring Council (council) for the purpose of regulating the practice of body contouring.

The bill would require the council to be governed by a board of directors comprised of 4 individuals:

- 1. A president,
- 2. A vice president,
- 3. A California licensed physician who shall also perform the flowing functions by serving as all the following:
 - a. The council's Medical Director.
 - b. A professional liaison to the California medical community.
 - c. The council's curriculum adviser.
- 4. A California licensed cosmetologist

The bill would establish an advisory board comprised of 14 members who shall serve a term of three years and would be responsible for advising the board of directors. The members shall represent California's diverse communities and cultures and shall be selected for their expertise in the fields of medicine, cosmetology, personal services, personal services equipment, curriculum creation, training and education, California state law, and the practice of body contouring. Members of the advisory board shall be selected, as follows:

- 1. Each of the following entities shall select one member:
 - a. The Department of Consumer Affairs.
 - b. The Assembly Business and Professions Committee.
 - c. The Senate Business, Professions and Economic Development Committee.
- 2. Eleven advisory board members shall be selected by the council.

This bill would require the council to develop and make available to students five online, 40-hour educational modules composing a 5-week, 200-hour, physician-approved course in the practice of body contouring, with a fee that shall not exceed \$125.00. The bill would require a student who successfully completes the course of instruction to receive a certificate of completion issued by the

council for the purpose of qualifying that person for a permit to practice body contouring. Practitioner permits would require a specified physical location, and mobile permits, as required.

To become a practitioner of body contouring, the bill would require an applicant to submit an application to the council and provide the council with satisfactory evidence that they have met prescribed requirements, including payment of fees that cover the council's reasonable regulatory cost of administering the program, initial fee shall not exceed \$495.00. Permits to practice body contouring, premises permits, and mobile permits are to be renewed annually, fees shall not exceed \$295.00, with a \$25.00 penalty for every month it is not renewed.

The bill would require practitioners to comply with specified requirements, including, submitting to inspection and investigation by the council, adhering to the ethical standards prescribed by the council, and not exceeding the legal scope of their permit, among other things. The bill would make it unlawful for any person to falsely advertise that they or any other individual is a California Certified and Permitted Body Contouring Practitioner and deem engaging in that or other prohibited behavior unfair competition pursuant to other specified provisions of law.

Author's submission to Legislative Council for AB 2412:

Assemblymember Reyes office declares more than 1,000,000 people from all segments of society perform body contouring treatments to willing consumers in California and throughout the world. Currently, there is no official training, vetting, scope of practice, agency, establishment, registry, or system, and no accountability, for a person who performs body contouring treatment. Therefore, persons engaging in this type of service are using techniques that they have learned via demonstrations on the internet, YouTube, Instagram, or Facebook, or from other practitioners.

Aspiring body contourists seek training from persons who claim to be experts in the field. This training can range in price from \$1,500 to \$2,500, or more for online or in-person instruction. Many Californians are paying for this type of training because no official training exists. Because there is no official training or defined scope of practice, persons who wish to perform these procedures are confused, and often misinformed, about what equipment or applications they can safely and effectively use. Without clear, lawfully approved training, a place to make official inquiries, ongoing education, and a process for receipt and investigation of consumer complaints, these individuals are operating without a scope of practice or accountability through no fault of their own.

By offering a standard, physician-approved curriculum, the intent is that the California Body Contouring Council will eliminate price gouging affecting persons seeking to learn how to perform body contouring and ensure that those persons are sufficiently trained. The intent is that training curriculum be developed, approved, and overseen by an advisory board.

It is the intent that the California Body Contouring Council embrace this new, growing industry by providing consumer safety and specialized, all-inclusive training to ensure both clients and body contourists are working in harmony for an in-demand and marketable vocation. Job creation faces many barriers, the council recognizes this dilemma and provides an innovative model of education, implementation, training, a clear scope of practice, and accountability.

Analysis:

The Barbering and Cosmetology Act (Act) defines the scope of practice of cosmetology and its specialty branch of skin care, California Business and Profession Code, section 7316 (b) and (c). A person licensed as a cosmetologist or esthetician is required to limit their practice and services rendered to the public to only those areas for which they are licensed, California Business and Professions Code, section 7317. The Act confers no authority to practice medicine or surgery, California Business and Professions code, section 7320. The Board's regulations specifically prohibit invasive procedures which results in the removal, destruction, incision, or piercing of a client's skin beyond the epidermis or the application of electricity which visibly contracts the muscle, Title 16, California Code of Regulations, section 991. Licensed cosmetologists and estheticians are cautioned not to engage in any invasive procedures.

The Board has seen an ongoing trend of invasive procedure manufacturers promoting their products as approved products for cosmetologists and estheticians. The Board has issued citations to licensees for providing invasive procedures and/or the practice of medicine. To combat the growing trends in the beauty industry the Board has issued no less than 4 social media posts regarding invasive procedures over the past 12 months. In almost every town hall the Board has hosted, the topic of invasive procedures equipment is brought up. The Board continues to direct licenses to what is in regulations, in addition staff has created Scope of Practice fliers to hand out to cosmetologist and estheticians at trade shows and other events around the state to combat the misinformation of what is within scope of practice and what is prohibited.

This bill, AB 2412, proposes to create the California Body Contouring Council and requiring a California Licensed cosmetologist to be on the Board of Directors and a cosmetologist on the advisory board. The requirement of a cosmetologist on the California Body Contouring Council may lead to a misunderstanding that this practice is included in the cosmetologist scope of practice, which currently it is not. Should cosmetologists seek additional licensure through California Body Contouring Council, their use of that scope would not be overseen by the Board of Barbering and cosmetology. Additional education may be needed to clearly communicate which license allows contouring and which do not.

The Board has held discussions with the Department of Consumer Affairs as well as various allied health boards including the Medical Board of California, the Osteopathic Medical Board, the Board of Registered Nursing etc. During these meetings, it was agreed that body contouring is the practice of medicine. Body contouring is often treating conditions such as obesity and cellulite. Treating any medical condition is considered the practice of medicine.

Fiscal Impact:

No fiscal impact to the Board

Board Position: Watch

On February 26, 2024, the Board voted to watch AB 2412.

Status:

4/23/24: ASM Business & Professions Committee

AB 2412 text, available online:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202320240AB2412#99INT

AMENDED IN ASSEMBLY APRIL 8, 2024

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 2412

Introduced by Assembly Member Reyes

February 12, 2024

An act to add Chapter 10.8 (commencing with Section 4660) to Division 2 of the Business and Professions Code, relating to body contouring.

LEGISLATIVE COUNSEL'S DIGEST

AB 2412, as amended, Reyes. Healing arts: California Body Contouring Council: practitioners.

Existing law, the Massage Therapy Act, regulates massage practitioners and therapists who administer massage, defined as the scientific manipulation of the soft tissues, for compensation. Existing law creates the California Massage Therapy Council. Existing law specifies that it is an unfair business practice for a person to hold oneself out or to use the title of "certified massage therapist" or "certified massage practitioner" unless that person currently holds an active and valid certificate issued by the council pursuant to these provisions.

This bill, the California Body Contouring Practitioner Act, would define body contouring as noninvasive, nonmedical treatment intended to shape or contour the fatty areas of the body, as specified. The bill would create the California Body Contouring Council (council) for the purpose of regulating the practice of body contouring. The bill would require the council to issue certificates of completion to individuals who complete a certain educational course, permits to be a California Certified and Permitted Body Contouring Practitioner, permits to maintain a specified physical location, and mobile permits, as prescribed.

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The bill would require the council to be governed by a board of directors comprised of 4 individuals. The bill would establish an advisory board comprised of 14 members, as specified, and would make the advisory board responsible for advising the board of directors.

This bill would require the council to develop and make available to students on an internet website 5 online, 40-hour educational modules composing a 5-week, 200-hour, physician-approved course in the practice of body contouring. The bill would require a student who successfully completes the course of instruction to receive a certificate of completion issued by the council for the purpose of qualifying that person for a permit to practice body contouring. To become a practitioner of body contouring, the bill would require an applicant to submit an application of the council and provide the council with satisfactory evidence that they have met prescribed requirements, including payment of certain fees that cover the council's reasonable regulatory cots of administering the program.

This bill would require permits to practice body contouring, premises permits, and mobile permits to be renewed annually. The bill would establish fees for specified permits, including an initial fee for a permit to practice body contouring that does not exceed \$495, and would require those fees to cover the council's reasonable regulatory costs of administering the program. The bill would require practitioners to comply with specified requirements, including, submitting to inspection and investigation by the council, adhering to the ethical standards prescribed by the council, and not exceeding the legal scope of their permit, among other things. The bill would make it unlawful for any person to falsely advertise that they or any other individual is a California Certified and Permitted Body Contouring Practitioner and deem engaging in that or other prohibited behavior unfair competition pursuant to other specified provisions of law.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 10.8 (commencing with Section 4660)
- 2 is added to Division 2 of the Business and Professions Code, to
- 3 read:

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Chapter 10.8. California Body Contouring Practitioner Act

- 4660. This chapter shall be known, and may be cited, as the California Body Contouring Practitioner Act.
- 4660.1. (a) The Legislature finds and declares all of the following:
- (1) More than 1,000,000 people from all segments of society perform body contouring treatments to willing consumers in California and throughout the world.
- (2) Currently, there is no official training, vetting, scope of practice, agency, establishment, registry, or system, and no accountability, for a person who performs body contouring treatment. Therefore, persons engaging in this type of service are using techniques that they have learned via demonstrations on the internet, YouTube, Instagram, or Facebook, or from other practitioners.
- (3) Aspiring body contourists seek training from persons who claim to be experts in the field. This training can range in price from \$1,500 to \$2,500, or more for online or in-person instruction. Many Californians are paying for this type of training because no official training exists. Because there is no official training or defined scope of practice, persons who wish to perform these procedures are confused, and often misinformed, about what equipment or applications they can safely and effectively use. In many instances, according the Medical Board of California, contourists use medical-grade equipment and practice medicine without a license. Without clear, lawfully approved training, a place to make official inquiries, ongoing education, and a process for receipt and investigation of consumer complaints, these individuals are operating without a scope of practice or accountability through no fault of their own.
- (b) By offering a standard, physician-approved curriculum, it is the intent of the Legislature that the California Body Contouring Council will eliminate price gouging affecting persons seeking to learn how to perform body contouring and ensure that those persons are sufficiently trained. It is the intent of the Legislature that training curriculum be developed, approved, and overseen by an advisory board.

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(c) It is the intent of the Legislature that the California Body Contouring Council embrace this new, growing industry by providing consumer safety and specialized, all-inclusive training to ensure both clients and body contourists are working in harmony for an in-demand and marketable vocation.

- (d) Job creation faces many barriers. It is the intent of the Legislature that the California Body Contouring Council recognize this dilemma and provide an innovative model of education, implementation, training, a clear scope of practice, and accountability.
 - 4660.3. As used in this chapter, the following definitions apply:
- (a) "Body contouring" means noninvasive, nonmedical treatment intended to shape or contour the fatty areas of the body using wooden or metal tools, enzyme-based scrubs or wraps, sauna blankets, or light-emitting diodes.
- (b) "California Certified and Permitted Body Contouring Practitioner," "Certified and Permitted Body Contouring Practitioner," or "practitioner" means a person who is permitted to operate as a Certified and Permitted Body Contouring Practitioner pursuant to this chapter and who has undergone education, training, certification, and permitting as specified in this chapter.
- (c) "Council" means the California Body Contouring Council. 4660.5. (a) The use of needles, injections, lasers, radio frequency, cavitation, electrical muscle stimulation, or any medical machine or medical instrument by a practitioner is explicitly prohibited by this chapter unless otherwise permitted pursuant to another provision of law.
- (b) This chapter does not authorize a practitioner to diagnose illness or to assist or guarantee weight loss through the practice of body contouring.
- 4660.7. (a) The California Body Contouring Council is hereby established and shall carry out the responsibilities and duties set forth in this chapter.
- (b) Protection of the public shall be the highest priority of the council in exercising its certification and disciplinary authority, and any of its other functions. If the protection of the public is inconsistent with other interests sought to be promoted, the protection of the public shall be paramount.

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(c) The council may take any reasonable action necessary to carry out the responsibilities and duties set forth in this chapter, including, but not limited to, hiring staff, contracting, and developing policies, procedures, rules, and bylaws to implement this chapter.

- (d) The council may require background checks for all employees, contractors, volunteers, and board members as a condition of their employment, formation of a contractual relationship, or participation in council activities.
 - (e) The council shall issue all of the following:

- (1) Certificates of completion to individuals who have successfully completed the educational course in the practice of body contouring described in Section 4660.11.
- (2) Numbered permits to be a California Certified and Permitted Body Contouring Practitioner and to perform services within the designated legal scope of practice to individuals who have satisfied the requirements described in Section 4660.13.
- (3) Numbered premises permits to maintain a specified physical location that complies with all health and safety regulations established by the council where body contouring may be practiced by California Certified and Permitted Body Contouring Practitioners who perform services within the designated scope of legal practice. The owner and operator of the premises shall be a California Certified and Permitted Body Contouring Practitioner that has satisfied the requirements described in Section 4660.17.
- (4) Numbered mobile permits to maintain a self-contained, self-supporting, enclosed mobile unit that complies with all health and safety regulations established by the council where body contouring may be practiced by California Certified and Permitted Body Contouring Practitioners who perform services within the designated scope of legal practice. The owner and operator of the mobile unit shall be a California Certified and Permitted Body Contouring Practitioner that has satisfied the requirements described in Section 4660.19.
- (f) The council may determine whether the information provided to it in connection with certification and permitting is true and correct and meets the requirements of this chapter. If the council has any reason to question whether the information provided by an applicant is true and correct, or meets the requirements of this chapter, the council may make any investigation it deems necessary

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in order to establish that the information received is accurate and satisfies the criteria established pursuant to this chapter. An applicant shall have the burden to prove that they are entitled to the desired certification or permit.

- (g) The meetings of the council shall be subject to the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code). The board may adopt additional policies and procedures that provide greater transparency to persons who hold certifications or permits, and members of the public, that is required by the act.
- 4660.9. (a) The council shall be governed by a board of directors, who shall be compensated, as determined by the council, and shall be reimbursed for necessary and reasonable expenses incurred in connection with performing board duties. The board of directors shall be comprised of all of the following:
- (1) A president.

- (2) A vice president.
- (3) A California licensed physician, appointed by the Medical Board of California, physician who shall also perform the following functions by serving as all of the following:
 - (A) The council's Medical Director.
- (B) A professional liaison to the Medical Board of California.
 California medical community.
 - (C) The council's curriculum adviser.
 - (4) A California licensed cosmetologist.
 - (b) The council shall be advised by an advisory board comprised of 14 members who shall represent California's diverse communities and cultures and shall be selected for their expertise in the fields of medicine, cosmetology, personal services, personal services equipment, curriculum creation, training and education, California state law, and the practice of body contouring. Members of the *advisory* board of directors shall be selected, as follows:
- 34 (1) Each of the following entities shall select one member:
 - (A) The Department of Consumer Affairs.
- 36 (B) The Assembly Business and Professions Committee.
- 37 (C) The Senate Business, Professions and Economic 38 Development Committee.
- 39 (2) Eleven advisory board members shall be selected by the 40 council.

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(c) Members of the advisory board shall serve a term of three years.

- 4660.11. (a) The council shall develop and make available to students on its internet website five online, 40-hour educational modules composing a five-week, 200-hour, physician-approved course in the practice of body contouring. The course shall use narratives, videos, and multiple-choice quizzes, and be offered in multiple languages as determined by the council.
- (b) A student shall have five weeks to complete all five educational modules, successfully complete five corresponding module tests, and successfully complete a final, 25-question comprehensive test covering the curriculum in all five modules in order to be eligible to receive certification. A student shall be permitted to review each module, to retake the test for each module, and to retake the final comprehensive examination an unlimited number of times during the five-week period. If a student does not complete the course, does not pass a module test, or does not pass the final comprehensive examination within the five-week period, they shall be required to reregister for, and retake, the course.
- (c) The registration fee for the five-week course shall be an amount sufficient to support the functions of the council and to cover the reasonable regulatory cost of administering this chapter, but shall not exceed one hundred twenty five twenty-five dollars (\$125). This fee shall apply each time a student registers or reregisters for the course. The council may increase the fee no more frequently than every four years based upon the rate of inflation.
- (d) The course in body contouring shall include each of the following 40-hour modules:
- (1) "Introduction to California body contouring," which shall include instruction on all of the following topics:
 - (A) What is California body contouring.
- (B) The council's scope of practice.
- 34 (C) The legalities of California body contouring.
- 35 (D) The council's code of ethics and contract for success.
- 36 (E) Permitted tools, equipment, and machines.
- 37 (2) "Understanding the human body and client safety," which shall include instruction on all of the following topics:
- 39 (A) Anatomy and adipose tissue.

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1 (B) The council's contraindications, medical history, consent, 2 and precare and postcare.

- (C) Body contouring table setup.
- 4 (D) Clear, understandable treatment pricing, and length of 5 service.
 - (E) Demonstration of tools, modalities, and equipment.
 - (3) "Disinfection and sanitation."
 - (4) "Client treatment and safety," which shall include instruction on all of the following topics:
 - (A) Emergency protocols in the treatment room.
 - (B) Mandatory client recordkeeping and incident reporting.
 - (C) Use of hands-only cardiopulmonary resuscitation, the Heimlich maneuver, epinephrine auto-injectors, and automated external defibrillators.
 - (D) Division of Occupational Safety and Health (OSHA) Bloodborne Pathogen Training.
 - (5) "California business setup and laws," which shall include instruction on all of the following:
 - (A) Sole proprietor, limited liability company, or corporation.
- 20 (B) Paying taxes and the Franchise Tax Board.
- 21 (C) Doing business in different cities.
 - (D) Social media legalities.
- 23 (E) Using artificial intelligence in your business and integrating artificial intelligence for client communication.
 - (F) Your business reputation and how to protect it.
 - (e) The assistance of a translator may be used in order for an applicant who primarily speaks a language other than English to successfully complete the curricula
 - (f) Successful passage of the final, 25-question comprehensive test covering the curriculum in all five modules shall demonstrate that a student has the requisite knowledge and skill in order to engage in the practice of body contouring. The examination shall be offered in multiple languages in order to accommodate students who primarily speak a language other than English as determined by the council.
 - (g) A student who successfully completes the course of instruction described in this section shall receive a certificate of completion issued by the council solely for the purpose of qualifying the individual for a permit to practice body contouring pursuant to Section 4660.13. The certificate shall not be transferred,

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sold, or assigned in any way to any other person or entity for any reason at any time.

- (h) The council shall also make available to practitioners via its internet website, in the same manner described in subdivision (a), continuing education short courses in the practice of body contouring covering the topics described in subdivision (d).
- 4660.13. (a) To become a California Certified and Permitted Body Contouring Practitioner, an applicant shall submit a digital application to the council and provide the council with satisfactory evidence that they have met all of the following requirements:
- (1) Successful completion of the course in the practice of body contouring described in Section 4660.11, evidenced by a certificate of completion issued by the council.
- (2) Evidence of Live Scan fingerprint clearance that does not report charges of felony rape or domestic abuse.
 - (3) The applicant is 18 years of age or older.

- (b) The initial fee for a permit to practice body contouring shall be an amount sufficient to cover the reasonable regulatory cost of administering this chapter and supporting the functions of the council, but shall not exceed four hundred ninety-five dollars (\$495). The council may increase the fee no more frequently than every four years based upon the rate of inflation.
- (c) A permit to practice body contouring shall be subject to renewal each year. The fee to renew a permit to practice body contouring shall be an amount sufficient to cover the reasonable cost of administering this chapter and supporting the functions of the council, but shall not exceed two hundred ninety-five dollars (\$295). The council may increase the fee no more frequently than every four years based upon the rate of inflation. The council may provide for late renewal. If a permit is not renewed annually within one year of the date of its initial issuance, a twenty-five-dollar (\$25) penalty shall be charged for every month that it is not renewed.
- (d) In order to renew a permit to practice body contouring, a practitioner shall provide the council evidence of successful completion of a continuing education short course, offered by the council pursuant to Section 4660.11, covering one topic of their choice.
- (e) A permit shall not be transferred, sold, or assigned in any way to any other person or entity for any reason at any time.

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4660.15. (a) A California Certified and Permitted Body Contouring Practitioner shall do all of the following:

- (1) Complete the annual continuing education requirement described in Section 4660.13.
- (2) Submit to inspection and investigation by the council at both random and predetermined times.
- (3) Possess a working, cellular smartphone with them when they are performing body contouring.
- (4) Clearly display any consumer protection notices mandated by the council at the location where body contouring is performed for compensation.
- (5) Clearly display an active establishment permit or mobile permit, if applicable, and their individual practitioner permit at the location where body contouring is performed for compensation.
- (6) Adhere to the ethical standards prescribed by the council and not exceed the legal scope of their permit.
- (b) The council shall have the authority to determine disciplinary actions that may include nonrenewal of a permit and revocation of an existing permit due to noncompliance with the provisions of this chapter or the rules and regulations established by the council.
- 4660.17. (a) An individual who is a Certified and Permitted Body Contouring Practitioner may apply to the council for a premises permit authorizing the practice of body contouring at a specified physical location that complies with all health and safety regulations established by the council.
 - (b) A premises permit shall be subject to renewal each year.
 - (c) The holder of a premises permit shall do all of the following:
- (1) Submit to inspection and investigation by the council at both random and predetermined times.
- (2) Maintain a working, cellular smartphone on the premises during business hours.
- (3) Clearly display any consumer protection notices mandated by the council at the premises.
 - (4) Clearly display the permit at the premises.
- (5) Adhere to the ethical standards prescribed by the council and not exceed the legal scope of the permit.
- (d) A permit shall not be transferred, sold, or assigned in any way to any other person or entity for any reason at any time.
- (e) The council shall have the authority to determine disciplinary 40 actions that can include nonrenewal of a permit and revocation of

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an existing permit due to noncompliance with this chapter or the rules and regulations established by the council.

- 4660.19. (a) An individual who is a Certified and Permitted Body Contouring Practitioner may apply to the council for a mobile permit authorizing the practice of body contouring within a self-contained, self-supporting, enclosed mobile unit that complies with all health and safety regulations established by the council.
 - (b) A premises permit shall be subject to renewal each year.
 - (c) The holder of a premises permit shall do all of the following:
- (1) Submit to inspection and investigation by the council at both random and predetermined times.
- (2) Maintain a working, cellular smartphone within the mobile unit during business hours.
- (3) Clearly display any consumer protection notices mandated by the council within the mobile unit.
 - (4) Clearly display the permit within the mobile unit.
- (5) Adhere to the ethical standards prescribed by the council and not exceed the legal scope of the permit.
- (d) A permit shall not be transferred, sold, or assigned in any way to any other person or entity for any reason at any time.
- (e) The council shall have the authority to determine disciplinary actions that may include nonrenewal of a permit and revocation of an existing permit due to noncompliance with this chapter or the rules and regulations established by the council.
- 4660.21. (a) It is unlawful for any person to state or advertise or put out any sign or card or other device, or to falsely represent to the public through any print or electronic media that they or any other individual is a California Certified and Permitted Body Contouring Practitioner, or is certified, permitted, licensed, or registered by a governmental agency as a body contouring practitioner, sculptor, or specialist.
- (b) In addition to any other available remedies, engaging in any of the prohibited behaviors described in subdivision (a) constitutes unfair competition pursuant to Section 17200.
- 4660.23. The council shall maintain an internet website for purposes of providing information to the public about the council and California Certified and Permitted Body Contouring Practitioners that does all of the following:

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16 17 (a) Provides consumers access to a council email address for filing complaints related to a practitioner and that facilitates submission of digital images in connection with a complaint.

- (b) Provides a clear and direct message to the consumer about the legal scope of practice for California Certified and Permitted Body Contouring Practitioners.
- (c) Displays the council's code of ethics and scope of legal practice for California Certified and Permitted Body Contouring Practitioners.
- (d) Maintains a free registry for consumers and employers to search for California Certified and Permitted Body Contouring Practitioners and businesses that have a premises permit for the practice of body contouring.
- (e) Makes available to students and practitioners the educational courses described in Section 4660.11.
- (f) Makes available free, voluntary continuing education classes for body contouring practitioners.
- 18 (g) Maintains a free listing service for employers that hold a 19 premises permit to post available jobs for California Certified Body 20 Contouring Practitioners and for spaces, shops, and rooms to rent 21 or to share where body contouring may be practiced.

BOARD OF BARBERING & COSMETOLOGY BILL ANALYSIS

Author: Assemblymember Lee Subject: Labor Laws for Manicurists

Bill Number: AB 2444 Version: Amended, April 09, 2024

Existing Law:

Existing law, the Barbering and Cosmetology Act, provides for the licensure and regulation of barbers and cosmetologists by the State Board of Barbering and Cosmetology in the Department of Consumer Affairs

Existing law requires the board to establish a Health and Safety Advisory Committee to provide the board with advice and recommendations on health and safety issues before the board that impact licensees, including how to ensure licensees are aware of basic labor laws and how to ensure licensees have awareness about physical and sexual abuse their clients may be experiencing.

Existing law defines "basic labor laws" for this purpose, and the definition includes the wage and hour rights of an hourly employee.

Existing law, relating to licenses for activities licensed under existing law, establishes requirements for application for licensure or renewal of licensure, including informational materials on basic labor law being included with the application or renewal form.

Existing law, relating to licenses for establishments where activities licensed under existing law are practiced, establishes requirements for application for licensure or license renewal for any person, firm, or corporation desiring to operate an establishment, including informational materials on basic labor law being included with the application or renewal form.

Existing law requires the board to develop or adopt a health and safety course to be taught in schools approved by the board on, among other topics, basic labor laws.

This Bill:

This bill would add to the definition of "basic labor laws" the right to sick pay.

This bill would require that the informational materials on basic labor law be provided in the application and renewal forms themselves instead of alongside them and would require the informational materials to include information relating to specified law.

This bill would require the Department of Industrial Relations, to develop and, by July 1, 2025, disseminate, a notification to all board-licensed establishments and licensed manicurists that includes specified statements to inform those licensees of a change in the law relating to the employment classification of manicurists and of the legal consequences of employment classification as an employee or misclassification of a worker.

This bill would also require the board, in consultation with the Department of Industrial Relations and community-based organizations, to develop a language-appropriate and culturally-appropriate posts on basic labor laws, as prescribed, on the board's internet website or other accessible platform.

<u>Analysis:</u>

Business and Professions Code section 7303.1 states: Protection of the public shall be the highest priority for the Board of Barbering and Cosmetology in exercising its licensing, regulatory, and disciplinary functions. Whenever the protection of the public is inconsistent with other interests sought to be promoted, the protection of the public shall be paramount.

The Board provides a Health and Safety curriculum to all schools and it is required to be taught to all students. This curriculum includes information on basic labor laws. The curriculum and all its documents are available in English, Korean, Spanish, and Vietnamese. The board is currently working to expand its translated documents to include Simplified Chinese. The Board's Health and Safety Committee is also in the process of updating the Health and Safety curriculum.

The Board's applications currently contain a link to the *Know Your Workers' Rights* publication that is listed on the Board's homepage. Applicants must sign under penalty of perjury that they have read and understand the information. This bill removed the link and instead places the entire booklet as part of the application. There is no guarantee that this will encourage individuals to read the information.

Currently the board has 640,034 licensees. This includes 58,452 establishments, and 581,582 individuals. In licensing establishments, the board does not differentiate the types services that are performed. There is also no indicator if an establishment is a solo business, an independent contractor business or and employee/employer business.

All licensees of the Board receive a renewal notice approximately 83 days in advance. The current renewal notice is 4 pages. This bill would increase the renewal notices from 4 pages to approximately 20 pages. This is a significant increase in costs with no guarantee the information will be read.

The Board receives a high number of paper applications, even though it offers an on-line process. The examination application is currently 5 pages. This bill will increase this application to 21 pages. The establishment application is currently 10 pages, which means this bill will make this application 26 pages. These applications are printed by individuals and this would increase their costs of printing and postage. The following table shows the average number of paper applications received:

Application Type	Average Volume of Paper Applications Received
Examination Applications	14,200
Establishment Applications	34,190

The Board acknowledges the importance of the information that is specified in this bill, however, the following points should be considered:

• This bill adds section 7389 (b) which is a specific requirement for the Department of Industrial Relations. This section should be placed in DIR's laws not the Boards.

- This bill will increase the paper renewal notice from 4 to 20 pages, increasing the costs to the Board on printing and postage (See Fiscal estimate below).
- For individuals who choose to print their application and mail it in, the printable application will go from 5 to 21 pages. This increases the cost to the applicant as well as an increase in postage.
- For individuals who choose to print their establishment application and mail it in, the printable application will go from 10 to 26 pages. This increases the cost to the applicant as well as increases postage.
- The Board's legislative mandate is consumer protection. The increase in labor law references in our Act take the Board beyond that mandate.
- In 2023, of the 97,285 individuals that answered the renewal survey, 35% stated they are Independent Contractors. This means that the Board will be sending this information out to individuals that it does not apply to.
- The Board receives an annual average of 14,200 paper exam applications and 34,190 paper establishment applications. That is over 48,000 individuals who will have to print more than 20 pages of paper as opposed to the current 4-10 pages.
- The Board should not be responsible for collaborating with the DIR for social media posts.
 The DIR should be required to develop and post items that they are the experts in and the Board can re-post these as a way of sharing information.
- Increasing the Board's involvement in Labor Laws is going to create questions to our Board staff regarding a subject matter we are not experts in.

Fiscal Impact:

The fiscal impacts for AB 2444 would result in a minimum estimated **annual** fiscal impact of **\$608,119.00**.

Fiscal impacts include:

- Initial applications increase on postage; \$1,303.00 annually *Estimate 5% will request for BBC to mail and print initial applications.
- Renewal notices increase on postage and printing: \$606,816 annually.
- Regulations \$3,500.00 per update from DIR.
- Translation costs for each set of DIR informational materials in Korean, Spanish, Korean and Simplified Chinese are unknown costs depending on graphics and quantity.
- Breeze applications will need to be modified, unknown costs.

Prior Position: Oppose

On February 26, 2024, the Board voted to oppose the <u>Introduced</u> version of AB 2444.

Possible Amendments:

The Board may choose to recommend the following:

All statutes relating to the DIR be removed from the Barbering and Cosmetology Act.

Require the DIR to do a one-time mailing to all Board licensees at the cost to DIR.

Require that the Board maintain its web link to workers rights information, but require the Board to update the publication with current worker's rights laws provided by the DIR.

Status:

04/17/24: ASM Committee on Labor and Employment

AB 2444 text, available online:

https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202320240AB2444

AMENDED IN ASSEMBLY APRIL 9, 2024 AMENDED IN ASSEMBLY APRIL 2, 2024

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 2444

Introduced by Assembly Member Lee (Coauthor: Assembly Member Juan Carrillo)

February 13, 2024

An act to amend Sections 7314.3, 7337, 7347, and 7389 of, and to add Section 7389.1 to, the Business and Professions Code, relating to barbering and cosmetology.

LEGISLATIVE COUNSEL'S DIGEST

AB 2444, as amended, Lee. Barbering and cosmetology: licensees: manicurists.

Existing law, the Barbering and Cosmetology Act, provides for the licensure and regulation of barbers and cosmetologists by the State Board of Barbering and Cosmetology in the Department of Consumer Affairs.

Existing law requires the board to establish a Health and Safety Advisory Committee to provide the board with advice and recommendations on health and safety issues before the board that impact licensees, including how to ensure licensees are aware of basic labor laws and how to ensure licensees have awareness about physical and sexual abuse their clients may be experiencing. Existing law defines "basic labor laws" for this purpose, and the definition includes the wage and hour rights of an hourly employee.

This bill would add to the definition of "basic labor laws" the right to sick pay.

AB 2444 — 2 —

Existing law, relating to licenses for activities licensed under existing law, establishes requirements for application for licensure or renewal of licensure, including informational materials on basic labor law being included with the application or renewal form.

This bill would require that the informational materials on basic labor law be provided in the application and renewal forms themselves instead of alongside them, and would require the informational materials to include information relating to specified law.

Existing law, relating to licenses for establishments where activities licensed under existing law are practiced, establishes requirements for application for licensure or license renewal for any person, firm, or corporation desiring to operate an establishment, including informational materials on basic labor law being included with the application or renewal form.

This bill would require that the informational materials on basic labor law be provided in the application and renewal forms themselves instead of alongside them, and would require the informational materials to include information relating to specified law.

Existing law requires the board to develop or adopt a health and safety course to be taught in schools approved by the board on, among other topics, basic labor laws.

This bill would require the Department of Industrial Relations, to develop and, by July 1, 2025, disseminate, a notification to all board-licensed establishments and licensed manicurists that includes specified statements to inform those licensees of a change in the law relating to the employment classification of manicurists and of the legal consequences of employment classification as an employee or misclassification of a worker.

This bill would also require the board, in consultation with the Department of Industrial Relations and community-based organizations, to develop a language-appropriate and culturally-appropriate posts on basic labor laws, as prescribed, on the board's internet website or other accessible platform.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the 2 following:

3 AB 2444

(a) The Business and Professions Code requires that beauty school curriculums, including nail care, and barber school curriculums include information on basic labor laws.

- (b) Section 98.10 of the Labor Code requires that all board establishment owners post, in their shops, language-accessible information on workplace rights and wage and hour laws.
- (c) Clause (vi) of subparagraph (L) of paragraph (2) of subdivision (b) of Section 2778 of the Labor Code requires that, as of January 1, 2025, the "ABC" test for employee status be applied to licensed manicurists. This law may result in a person providing nail services at a nail salon being considered an employee.
- (d) According to a 2018 report coauthored by the Labor Center at the University of California, Los Angeles, and the California Healthy Nail Salon Collaborative, 78 percent of nail salon workers earn less than the minimum wage. This is in contrast to the 33 percent national rate for all industries in the country.
- (e) According to the 2017–21 United States Census Bureau's American Community Survey 5-year Estimates, the median wage of full-time nail salon workers in California is \$10.16, whereas the median wage of all other full-time workers in California is \$25.69.
- (f) A 2016–17 California survey of 93 Vietnamese nail salon workers found a high prevalence of misclassification and confusion among nail salon workers and owners regarding employment classification and pay practices.
- (g) Most nail salon workers and owners are Vietnamese and many are limited English speakers.
- (h) Many nail salon owners are former nail salon workers and tend to carry on the employment practices experienced in their former workplaces.
- (i) Regular education on basic labor law such as minimum wage and proper employment classification is necessary to ensure that board-licensed workers, in particular licensed manicurists, are properly classified, are paid a minimum wage, and *are* afforded sick pay and all other benefits of "employee" status in California.
- SEC. 2. Section 7314.3 of the Business and Professions Code is amended to read:
- 39 7314.3. (a) The board shall establish a Health and Safety 40 Advisory Committee to provide the board with advice and

—4— AB 2444

recommendations on health and safety issues before the board that impact licensees, including how to ensure licensees are aware of 2 3 basic labor laws and how to ensure licensees have awareness about 4 physical and sexual abuse their clients may be experiencing.

- (b) For purposes of this section, "basic labor laws" include, but are not limited to, all of the following:
- (1) Key differences between the legal rights, benefits, and obligations of an employee and an independent contractor.
- (2) Wage and hour rights of an hourly employee, including, but not limited to, the right to sick pay.
- (3) Antidiscrimination laws relating to the use of a particular language in the workplace.
- (4) Antiretaliation laws relating to a worker's right to file complaints with the Department of Industrial Relations.
- (5) How to obtain more information about state and federal labor laws.
- (c) For purposes of this section, physical and sexual abuse includes, but is not limited to, the following:
 - (1) Domestic violence.
- 20 (2) Sexual assault.

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- 21 (3) Human trafficking. 22
 - (4) Elder abuse.
 - (d) Members of the committee shall receive a per diem pursuant to Section 103.
 - SEC. 3. Section 7337 of the Business and Professions Code is amended to read:
 - 7337. (a) Every application for admission to examination and licensure shall be in writing, on forms prepared and furnished by the board.
 - (b) Each application shall be accompanied by the required fee, and shall contain proof of the qualifications of the applicant for examination and licensure. It shall be verified by the oath of the applicant and shall include a signed acknowledgment that the applicant understands their rights as a licensee as described in informational materials on basic labor laws, as specified in Section 7314.3, that the applicant is provided by the board in the application. Every applicant, as a condition of admittance to the examination facility, shall present satisfactory proof of identification. Satisfactory proof of identification shall be in the form of a valid, unexpired driver's license or identification card,

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containing the photograph of the person to whom it was issued, issued by any state, federal, or other government entity.

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- (c) Every application to renew a license shall include a signed acknowledgment that the renewal applicant understands their rights as a licensee as described in informational materials on basic labor laws, as specified in Section 7314.3, that the renewal applicant is provided by the board in the renewal application.
- (d) (1) The "informational materials on basic labor laws," referred to in this section, shall be written by the Department of Industrial Relations and include information regarding the test set forth in subparagraphs (A) to (C), inclusive, of paragraph (1) of subdivision (b) of Section 2775 of the Labor Code as it pertains to manicurists, and a link to the notice required by Section 98.10 of the Labor Code.
- (2) The informational materials referenced in this section shall be inserted by the board into the application and renewal forms themselves.
- (e) The amendments made to this section by the act adding this subdivision shall become operative on July 1, 2017.
- SEC. 4. Section 7347 of the Business and Professions Code is amended to read:
- 7347. (a) Any person, firm, or corporation desiring to operate an establishment shall make an application to the board for a license accompanied by the fee prescribed by this chapter. The application shall be required whether the person, firm, or corporation is operating a new establishment or obtaining ownership of an existing establishment. The application shall include a signed acknowledgment that the applicant understands that establishments are responsible for compliance with any applicable labor laws of the state and that the applicant understands the informational materials on basic labor laws, as specified in Section 7314.3, the applicant is provided by the board in the application. Every application to renew a license shall include a signed acknowledgment that the renewal applicant understands that establishments are responsible for compliance with any applicable labor laws of the state and that the applicant understands the informational materials on basic labor laws, as specified in Section 7314.3, that the renewal applicant is provided by the board in the renewal application. If the applicant is obtaining ownership of an existing establishment, the board may establish the fee in an

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2 if an individual, or each officer, director, and partner, if the applicant is other than an individual, shall not have committed acts or crimes which are grounds for denial of licensure in effect at the time the new application is submitted pursuant to Section 480. A license issued pursuant to this section shall authorize the operation

amount less than the fee prescribed by this chapter. The applicant,

- of the establishment only at the location for which the license is issued. Operation of the establishment at any other location shall
- be unlawful unless a license for the new location has been obtained
 upon compliance with this section, applicable to the issuance of a
 license in the first instance.
 - (b) (1) The "informational materials on basic labor laws," referred to in this section, shall be written by the Department of Industrial Relations and include information regarding the test set forth in subparagraphs (A) to (C), inclusive, of paragraph (1) of subdivision (b) of Section 2775 of the Labor Code as it pertains to manicurists, and a link to the notice required by Section 98.10 of the Labor Code.
 - (2) The informational materials referenced in this section shall be inserted by the board into the application and renewal forms themselves.
 - (c) The amendments made to this section by the act adding this subdivision shall become operative on July 1, 2017.
 - SEC. 5. Section 7389 of the Business and Professions Code is amended to read:
 - 7389. (a) The board shall develop or adopt a health and safety course on hazardous substances, basic labor laws, as specified in Section 7314.3, and physical and sexual assault awareness, as specified in Section 7314.3, which shall be taught in schools approved by the board. Course development shall include pilot testing of the course and training classes to prepare instructors to effectively use the course.
 - (b) The Department of Industrial Relations shall develop a language and culturally appropriate notification to all board-licensed establishments and licensed manicurists to inform those licensees as follows:
 - (1) In this state, as of January 1, 2025, there was a change in the law regarding employment classification of manicurists, such that the test under subparagraphs (A) to (C), inclusive, of paragraph

7 AB 2444

(1) of subdivision (b) of Section 2775 of the Labor Code, referred to as the ABC test, applies to manicurists.

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- (2) Under the ABC test, a person who provides labor or services for compensation is considered an employee unless the hiring entity can demonstrate that the person satisfies all three conditions of the ABC test that describe classification as an independent contractor. If a person is providing nail services in a nail salon, they may be an "employee" under the ABC test and, if so, they will be treated accordingly with regard to state protections for employees, including, but not limited to, minimum wage, sick pay, and workers' compensation. If an establishment cannot demonstrate that a manicurist satisfies all three conditions of the ABC test, and the work relationship between the establishment and the manicurist does not fall under an exemption under the law for employment status, the manicurist will be considered an employee and the establishment will be required to provide certain employee benefits, including, but not limited to, minimum wage, sick pay, and workers' compensation.
- (3) The failure to properly classify a worker could result in penalties imposed on the establishment owner.
- (c) The department, by July 1, 2025, shall disseminate, through ethnic media and individually through United States Postal Service mail, the information in subdivision (b) to all board-licensed establishments and to licensed manicurists. In addition to English, information shall be in Vietnamese, Spanish, Korean, and Chinese.
- SEC. 6. Section 7389.1 is added to the Business and Professions Code, to read:
- 7389.1. In consultation with the Department of Industrial Relations and community-based organizations, the board shall develop language-appropriate and culturally-appropriate educational posts on basic labor law, as described in Section 7314.3, and share with its licensees, at least two times per year, over the board's communications channels such as the quarterly newsletter, social media, and others. In addition to English, information shall be in Vietnamese, Spanish, Korean, and Chinese.

BOARD OF BARBERING & COSMETOLOGY BILL ANALYSIS

Author: Assembly Member Gipson Subject: Licenses, African American

applicants

Bill Number: AB 2862 Version: Introduced, February 15, 2024

Existing Law:

Prescribes requirements for licensure and regulation of various businesses and professions, including healing arts and real estate businesses and professions, by various boards, bureaus, commissions, committees, and departments.

This Bill:

This bill would require boards to prioritize African American applicants seeking licenses under these provisions, especially applicants who are descended from a person enslaved in the United States. The bill would define various terms for these purposes.

Analysis:

This bill would require the Board to develop a new process for processing licensing applications that would allow a prioritization of African American individuals, as specified. Based on the volume of work that the Board receives, having to prioritize application will be detrimental to the Board's processing times. The bill does not specify how the Board would collect the information to determine if an individual application would be meet the requirements of the expedited process. The Board does not currently collect information regarding ethnicity.

To implement this bill, the Board would have to add additional staff to be able to handle the expedited volume of applications. In addition, it will delay all applications that are not expedited therefore creating more workload of e-mails and phone calls.

Fiscal Impact:

Board staff project a minimum of \$427,500. This would include staffing and regulations but does not include any technical costs.

Board Position:

This bill has not yet been presented to the Board.

Recommendation:

03/25/24: Legislation and Budget Committee recommended a Watch on the bill as it moves through the legislative process.

Status:

04/16/24: ASM Business and Professions Committee

AB 2862 text, available online:

https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202320240AB2862

Introduced by Assembly Member Gipson

February 15, 2024

An act to add Division 1.1 (commencing with Section 473) to the Business and Professions Code, relating to professions and vocations.

LEGISLATIVE COUNSEL'S DIGEST

AB 2862, as introduced, Gipson. Licenses: African American applicants.

Existing law prescribes requirements for licensure and regulation of various businesses and professions, including healing arts and real estate businesses and professions, by various boards, bureaus, commissions, committees, and departments.

This bill would require boards to prioritize African American applicants seeking licenses under these provisions, especially applicants who are descended from a person enslaved in the United States. The bill would define various terms for these purposes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Division 1.1 (commencing with Section 473) is added to the Business and Professions Code, to read:

DIVISION 1.1. PRIORITIZATION OF LICENSES

473. (a) For purposes of this division:

AB 2862 —2—

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(1) "Board" includes "bureau," "commission," "committee," "department," "division," "examining committee," "program," 2 3 and "agency." 4

- (2) "License" includes certificate, registration, or other means to engage in a business or profession regulated by this code.
- 5 (b) Notwithstanding any other law, a board shall prioritize 6 7 African American applicants seeking licenses, especially applicants who are descended from a person enslaved in the United States.

BOARD OF BARBERING & COSMETOLOGY

Bill Analysis

Author: Senator Roth **Subject:** Barbering and Cosmetology:

Application, examination and licensing fees

Bill Number: SB 817 Version: Introduced, February 17, 2023

Existing Law:

The Barbering and Cosmetology Act, provides for the licensure and regulation of barbers, cosmetologist, hairstylist, electrologist, estheticians and manicurists by the State Board of Barbering and Cosmetology (BBC). (BPC § 7301 et seq)

This Bill:

This bill clarifies that the BBC can only charge a hairstylist application and examination fee in an amount equal to BBC's actual costs for developing, purchasing, grading, and administering the examination. This bill limits a hairstylist's initial license to not more than \$50.

Analysis:

Clarifying language for hairstylist's initial license to not be more than \$50. This language is in line with all other licensing language under BBC, they will all be uniform once this passes.

Board Position:

On April 17, 2023, the Board voted to Support SB 817.

Status:

07/11/23: ASM Business & Professions Committee: Passed

Assigned to ASM Appropriations – held in committee

Registered Support:

California State Board of Barbering and Cosmetology

Registered Opposition:

None on file

SB 817 text, available online:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202320240SB817

Introduced by Senator Roth

February 17, 2023

An act to amend Section 7423 of the Business and Professions Code, relating to professions.

LEGISLATIVE COUNSEL'S DIGEST

SB 817, as introduced, Roth. Barbering and cosmetology: application, examination, and licensing fees.

Existing law establishes in the Business, Consumer Services, and Housing Agency the Department of Consumer Affairs. Existing law establishes various boards within the department for the licensure, regulation, and discipline of various professions and vocations. Existing law establishes the Barbering and Cosmetology Act, under the administration of the State Board of Barbering and Cosmetology, for the licensure and regulation of barbers and cosmetologists. Existing law specifies a hairstylist's application and examination fee shall be \$50, or an amount as determined by the board, not to exceed the reasonable cost of developing, purchasing, grading, and administering the examination, and not to exceed \$50.

This bill would instead require that the hairstylist application and examination fee be the actual cost to the board for developing, purchasing, grading, and administering the examination, and limit a hairstylist's initial license fee to \$50.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

SB 817 -2-

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The people of the State of California do enact as follows:

SECTION 1. Section 7423 of the Business and Professions Code is amended to read:

- 7423. The amounts of the fees required by this chapter relating to licenses for individual practitioners are as follows:
- (a) (1) Cosmetologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) A cosmetologist initial license fee shall not be more than fifty dollars (\$50).
- (b) (1) An esthetician application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) An esthetician initial license fee shall not be more than forty dollars (\$40).
- (c) (1) A manicurist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) A manicurist initial license fee shall not be more than thirty-five dollars (\$35).
- (d) (1) A barber application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- 23 (2) A barber initial license fee shall be not more than fifty dollars 24 (\$50).
 - (e) (1) An electrologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
 - (2) An electrologist initial license fee shall be not more than fifty dollars (\$50).
 - (f) An apprentice application and license fee shall be not more than twenty-five dollars (\$25).
 - (g) The license renewal fee for individual practitioner licenses that are subject to renewal shall be not more than fifty dollars (\$50).
- 35 (h) (1) A hairstylist application and examination fee shall be 36 fifty dollars (\$50) or a fee in an amount as determined by the board, 37 not to exceed the reasonable cost of the actual cost to the board

3 SB 817

for developing, purchasing, grading, and administering the examination, not to exceed fifty dollars (\$50). examination.

(2) A hairstylist's initial license fee shall be not more than fifty dollars (\$50).

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4 dollars (\$50).
5 (i) Notwithstanding Section 163.5 the license renewal
6 delinquency fee shall be 50 percent of the renewal fee in effect on
7 the date of renewal.

BOARD OF BARBERING & COSMETOLOGY BILL ANALYSIS

Author: Senator Nguyen Subject: Hairstyling License

Bill Number: SB 1084 Version: Introduced, February 12, 2024

Existing Law:

barbering, cosmetology, and hairstyling by the State Board of Barbering and Cosmetology (Board) and makes liable for a misdemeanor a person, firm, association, or corporation that violates the act unless a specific penalty is otherwise provided.

Requires the Board to admit to examination for a license as a hairstylist to practice hairstyling a person who has made application to the Board in proper form, paid the fee required by the act, and meets certain qualifications, including that the person completed a course in hairstyling from a school approved by the board.

The act includes in the practice of barbering to include certain practices including shampooing, arranging, dressing, curling, and waving and the practice of hairstyling of all textures of hair by standard methods that are current at the time of the hairstyling. The act includes in the practice of cosmetology certain practices, including arranging, dressing, curling, waving, cleansing, shampooing, beautifying, or otherwise treating the hair of a person.

This Bill:

This bill would repeal those provisions relating to the license as a hairstylist and would make conforming changes.

This bill would remove the practices of shampooing, arranging, dressing, curling, waving, cleansing, shampooing, beautifying from inclusion in the practices of barbering and cosmetology, respectively. These listed practices would be free from licensure or oversight by the state.

The bill would require a person who engages in the practices of arranging, beautifying, cleansing, curling, dressing, shampooing, or waving the hair of a person at an establishment to provide notice to consumers of the person's licensure status.

By expanding the scope of the crime of violating the act, the bill would impose a state-mandated local program.

Analysis:

SB 803 (Roth), 2021 established the Hairstyling license, which requires the completion of a 600-hour program. AB 2196 (Maienschein) 2022, further clarified the scope of work and practice of the Hairstyling license. This bill SB 1084 (Nguyen) 2024 will repeal all language associated with a Hairstyling license.

This bill is potentially the first step in de-regulation of the cosmetology and barbering industry by breaking up the scope of practices. Removing the services of shampooing and styling places consumers at risk of receiving services. This bill would likely increase unlicensed practice as individuals would offer services that do not require a license, but provide those services such as chemical straightening, coloring and perming to increase profit.

The Board issued its first hairstylist license on 08/22/2023. The Board currently, as of 02/16/2024, has issued 16 Hairstylist licenses, and has 45 in processing. Many schools have just began offering this program. The elimination of the hairstylist license would mean that these students paid for a course, completed 600 hours of education, took the examination and received a license that is no longer valid.

The Board currently offers the national examination for cosmetology and barbering. The reduction of scope would mean that the Board would no longer be able to offer the national examination and would have to develop its own California-specific examinations for barbering and cosmetology. This would also cause California to lose reciprocity with other states.

Fiscal Impact:

The fiscal impacts are substantial, as written SB 1084 would result in an estimated fiscal impact of \$1.3million. Fiscal impacts include:

- Development of new cosmetology and barbering examinations
- Updating the BreEze system
- Updating and translating all publications
- Updating regulations
- Updating the website and forms
- Increase workload/staffing

Board Position: Oppose

On February 26, 2024, the Board voted to Oppose SB 1084.

Status:

2/21/24: Referred to Senate Committee on Business, Professions and Economic, Development – Author has pulled the bill.

AB 1084 text, available online:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202320240SB1084

Introduced by Senator Nguyen

February 12, 2024

An act to amend Sections 7316, 7389.5, and 7423 of, and to repeal Sections 7322 and 7363 of, the Business and Professions Code, relating to professions.

LEGISLATIVE COUNSEL'S DIGEST

SB 1084, as introduced, Nguyen. Barbering and cosmetology.

The Barbering and Cosmetology Act provides for the licensure and regulation of the practice of barbering, cosmetology, and hairstyling by the State Board of Barbering and Cosmetology and makes liable for a misdemeanor a person, firm, association, or corporation that violates the act unless a specific penalty is otherwise provided. The act requires the board to admit to examination for a license as a hairstylist to practice hairstyling a person who has made application to the board in proper form, paid the fee required by the act, and meets certain qualifications, including that the person completed a course in hairstyling from a school approved by the board.

This bill would repeal those provisions relating to the license as a hairstylist and would make conforming changes.

The act also includes in the practice of barbering certain practices, including shampooing, arranging, dressing, curling, and waving and also the practice of hairstyling of all textures of hair by standard methods that are current at the time of the hairstyling. The act includes in the practice of cosmetology certain practices, including arranging, dressing, curling, waving, cleansing, shampooing, beautifying, or otherwise treating the hair of a person.

This bill would remove the practices described above from inclusion in the practices of barbering and cosmetology, respectively. The bill SB 1084 — 2—

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would require a person who engages in the practices of arranging, beautifying, cleansing, curling, dressing, shampooing, or waving the hair of a person at an establishment to provide notice to consumers of the person's licensure status. By expanding the scope of the crime of violating the act, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 7316 of the Business and Professions Code is amended to read:
- 7316. (a) The practice of barbering is all or any combination of the following practices:
 - (1) Shaving or trimming the beard or cutting the hair.
 - (2) Giving facial and scalp massages or treatments with oils, creams, lotions, or other preparations either by hand or mechanical appliances.
 - (3) Singeing, shampooing, arranging, dressing, curling, waving, chemical waving, hair relaxing, or dyeing the hair or applying hair tonics.
 - (4) Applying cosmetic preparations, antiseptics, powders, oils, clays, or lotions to scalp, face, or neck.
 - (5) Hairstyling of all textures of hair by standard methods that are current at the time of the hairstyling.
 - (b) The practice of cosmetology is all or any combination of the following practices:
 - (1) Arranging, dressing, curling, waving, machineless *Machineless* permanent waving, permanent waving, cleansing, cutting, shampooing, relaxing, singeing, bleaching, tinting, coloring, straightening, dyeing, applying hair tonics to, beautifying, or otherwise treating by any means the hair of any person.
- 23 (2) Massaging, cleaning, or stimulating the scalp, face, neck, 24 arms, or upper part of the human body, by means of the hands,

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devices, apparatus or appliances, with or without the use of cosmetic preparations, antiseptics, tonics, lotions, or creams.

- (3) Beautifying the face, neck, arms, or upper part of the human body, by use of cosmetic preparations, antiseptics, tonics, lotions, or creams.
- (4) Removing superfluous hair from the body of any person by the use of depilatories or by the use of tweezers, chemicals, or preparations or by the use of devices or appliances of any kind or description, except by the use of light waves, commonly known as rays.
- (5) Cutting, trimming, polishing, tinting, coloring, cleansing, or manicuring the nails of any person.
- (6) Massaging, cleansing, treating, or beautifying the hands or feet of any person.
- (7) Tinting and perming of the eyelashes and brows, or applying eyelashes to any person.
- (c) The practice of skin care is all or any combination of the following practices:
- (1) Giving facials, massaging, stimulating, exfoliating, cleansing, or beautifying the face, scalp, neck, hands, arms, feet, legs, or upper part of the human body by the use of hands, esthetic devices, cosmetic products, antiseptics, lotions, tonics, or creams for the purpose of improving the appearance or well-being of the skin that do not result in the ablation or destruction of the live tissue.
- (2) Tinting and perming of the eyelashes and brows, or applying eyelashes to any person.
- (3) Removing superfluous hair from the body of any person by use of depilatories, tweezers, sugaring, nonprescription chemical, or waxing, or by the use of devices and appliances of any kind or description, except by the use of lasers or light waves, which are commonly known as rays.
- (d) The practice of nail care is all or a combination of trimming, polishing, coloring, tinting, cleansing, manicuring, or pedicuring the nails of any person or massaging, cleansing, or beautifying from the elbow to the fingertips or the knee to the toes of any person.
- (e) The practice of barbering, barbering and the practice of cosmetology, and the practice of hairstyling cosmetology do not include any of the following:
 - (1) The mere sale, fitting, or styling of wigs or hairpieces.

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(2) Natural hair braiding. Natural hair braiding is a service that results in tension on hair strands or roots by twisting, wrapping, weaving, extending, locking, or braiding by hand or mechanical device, provided that the service does not include haircutting or the application of dyes, reactive chemicals, or other preparations to alter the color of the hair or to straighten, curl, or alter the structure of the hair.

- (3) Threading. Threading is a technique that results in removing hair by twisting thread around unwanted hair and pulling it from the skin and the incidental trimming of eyebrow hair.
- (4) (A) The practices of arranging, beautifying, cleansing, curling, dressing, shampooing, or waving the hair of a person.
- (B) A person who engages in the practices specified in subparagraph (A) at an establishment shall provide notice to consumers of the person's licensure status.
- (f) Notwithstanding paragraph (2) of subdivision (e), a person who engages in natural—hairstyling, which is defined as the provision of natural hair braiding services together with any of the services or procedures defined within the regulated practices of barbering or cosmetology, hairstyling is subject to regulation pursuant to this chapter and shall obtain and maintain a barbering or cosmetology license as applicable to the services respectively offered or performed.
- (g) (1) Electrolysis is the practice of removing hair from, or destroying hair on, the human body by the use of an electric needle only.
- (2) "Electrolysis" as used in this chapter includes electrolysis or thermolysis.
 - (h) The practice of hairstyling is one or both of the following:
- (1) Styling of all textures of hair by standard methods that are current at the time of the hairstyling.
- (2) Arranging, blow drying, cleansing, curling, cutting, dressing, extending, shampooing, waving, or nonchemically straightening the hair of any person using both electrical and nonelectrical devices.
 - (h) As used in this section:
- (1) "Natural hair braiding" means a service that results in tension on hair strands or roots by twisting, wrapping, weaving, extending, locking, or braiding by hand or mechanical device, provided that the service does not include haircutting or the

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application of dyes, reactive chemicals, or other preparations to alter the color of the hair or to straighten, curl, or alter the structure of the hair.

- (2) "Natural hairstyling" means the provision of natural hair braiding services together with any of the services or procedures defined within the regulated practices of barbering or cosmetology.
- (3) "Threading" means a technique that results in removing hair by twisting thread around unwanted hair and pulling it from the skin and the incidental trimming of eyebrow hair.
- SEC. 2. Section 7322 of the Business and Professions Code is repealed.
- 7322. The board shall admit to examination for a license as a hairstylist to practice hairstyling any person who has made application to the board in proper form, paid the fee required by this chapter, and is qualified as follows:
 - (a) Is not less than 17 years of age.

- (b) Has completed the 10th grade in the public schools of this state or its equivalent.
 - (c) Is not subject to denial pursuant to Section 480.
 - (d) Has done any of the following:
- (1) Completed a course in hairstyling from a school approved by the board.
- (2) Practiced hairstyling as defined in this chapter outside of this state for a period of time equivalent to the study and training of a qualified person who has completed a course in hairstyling from a school the curriculum of which complied with requirements adopted by the board. Each three months of practice shall be deemed the equivalent of 100 hours of training for qualification under paragraph (1).
- SEC. 3. Section 7363 of the Business and Professions Code is repealed.
- 7363. (a) A course in hairstyling established by a school shall consist of not less than 600 hours of practical and technical instruction.
- (b) The curriculum for a hairstyling course shall include, at a minimum, technical and practical instruction in the following areas:
- (1) One hundred hours in health and safety, which includes hazardous substances, chemical safety, safety data sheets, protection from hazardous chemicals, preventing chemical injuries,

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 health and safety laws and regulations, and preventing communicable diseases.

- (2) One hundred hours in disinfection and sanitation, which includes disinfection procedures to protect the health and safety of consumers as well as the technician and proper disinfection procedures for equipment used in establishments.
- (3) Two hundred hours in hair styling services, which includes arranging, blow drying, cleansing, curling, dressing, hair analysis, shampooing, waving, and nonchemical straightening, and hair cutting including the use of shears, razors, electrical clippers and trimmers, and thinning shears, for wet and dry cutting.
- SEC. 4. Section 7389.5 of the Business and Professions Code is amended to read:
- 7389.5. A course of training in barbering, cosmetology, or hairstyling barbering or cosmetology established by federal or state correctional institutions in California may qualify a person thereby trained to take the examination for licensure as a barber, eosmetologist, or hairstylist, provided barber or cosmetologist if the course complies with all applicable provisions of this—aet chapter and the regulations adopted pursuant thereto.
- SEC. 5. Section 7423 of the Business and Professions Code is amended to read:
- 7423. The amounts of the fees required by this chapter relating to licenses for individual practitioners are as follows:
- (a) (1) Cosmetologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) A cosmetologist initial license fee shall not be more than fifty dollars (\$50).
- (b) (1) An esthetician application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- 33 (2) An esthetician initial license fee shall not be more than forty dollars (\$40).
 - (c) (1) A manicurist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- 38 (2) A manicurist initial license fee shall not be more than 39 thirty-five dollars (\$35).

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- (d) (1) A barber application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) A barber initial license fee shall be not more than fifty dollars (\$50).
- (e) (1) An electrologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) An electrologist initial license fee shall be not more than fifty dollars (\$50).
- (f) An apprentice application and license fee shall be not more than twenty-five dollars (\$25).
- (g) The license renewal fee for individual practitioner licenses that are subject to renewal shall be not more than fifty dollars (\$50).
- (h) A hairstylist application and examination fee shall be fifty dollars (\$50) or a fee in an amount as determined by the board, not to exceed the reasonable cost of developing, purchasing, grading, and administering the examination, not to exceed fifty dollars (\$50).

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- (h) Notwithstanding Section 163.5 the license renewal delinquency fee shall be 50 percent of the renewal fee in effect on the date of renewal.
- SEC. 6. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.

BOARD OF BARBERING & COSMETOLOGY

Bill Analysis

Author: Senator Ashby **Subject:** Professions and vocations.

Bill Number: SB 1451 Version: Introduced, February 16, 2024

Existing Law:

The Barbering and Cosmetology Act, provides for the licensure and regulation of barbers, cosmetologist, hairstylist, electrologist, estheticians and manicurists by the State Board of Barbering and Cosmetology (board), as per Business and Professions Code (BPC) section 7301 et seq).

This Bill:

SB 1451 (Ashby) is a Senate Business, Professions and Economic Development Committee Omnibus bill, it deals with many sections within the BPC. Section 4 of this bill, BPC § 7423 pertains to the board, which clarifies that the board can only charge a hairstylist application and examination fee in an amount equal to the boards actual costs for developing, purchasing, grading, and administering the examination. This bill limits a hairstylist's initial license to no more than \$50.00.

Analysis:

Section 4 of this bill, BPC § 7423 provides clarifying language for hairstylist's application and examination fee and the initial license fee. This bill would authorize the board to establish an application and examination fee based on the actual cost to develop, purchase, grade and administer the examination. This bill would also set the hairstylist's initial license fee to no more than \$50.00. This clarifying language is in line with all other fee language for license types under the approving authority of the board.

The Board issued the first hairstyling license on August 22, 2023.

Previous Legislation:

SB 803 (Roth), Chapter 648, 2021 established the hairstyling license.

AB 2196 (Maienschein), Chapter 527, 2022 clarified hairstyling license services

SB 817 (Roth), identical language as this bill (SB 1451 (Ashby), Section 4 BPC 7423).

On April 17, 2023, the Board voted to Support SB 817.

This bill has been held in Assembly Appropriations since July 11, 2023.

Fiscal Impact:

The fiscal impacts to accept the hairstyling fee are minor and absorbable.

Staff Recommend Position:

Staff recommendation is to support SB 1451.

Status:

04/22/24: Senate Business, Professions and Economic Development committee hearing.

SB 1451 text, available online:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202320240SB1451

Introduced by Senator Ashby

February 16, 2024

An act to amend Sections 1926, 2837.105, 3765, 7423, 8593, and 8593.1 of the Business and Professions Code, relating to professions and vocations.

LEGISLATIVE COUNSEL'S DIGEST

SB 1451, as introduced, Ashby. Professions and vocations.

(1) Existing law, the Dental Practice Act, establishes the Dental Hygiene Board of California to license and regulate dental hygienists. Existing law authorizes a registered dental hygienist in alternative practice to perform specified duties in dental health professional shortage areas, as certified by the Department of Health Care Access and Information, in accordance with specified guidelines.

This bill would authorize a registered dental hygienist in alternative practice with an existing practice in a dental health professional shortage area to continue to provide dental hygiene services if certification by the department is removed.

(2) Existing law, the Nursing Practice Act, provides for the licensure and certification of nurse practitioners by the Board of Registered Nursing. Existing law requires the Office of Professional Examination Services in the Department of Consumer Affairs, or an equivalent organization, to perform an occupational analysis of nurse practitioners performing specified functions, and requires the board and the office to assess the alignment of competencies tested in the national nurse practitioner certification examination with the occupational analysis.

This bill would make the provision requiring the assessment of the alignment of competencies inapplicable to a national nurse practitioner certification examination discontinued before January 1, 2017.

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(3) Existing law, the Respiratory Care Practice Act, establishes the Respiratory Care Board of California to license and regulate the practice of respiratory care. Existing law authorizes a licensed vocational nurse who is employed by a home health agency to perform respiratory tasks and services identified by the board if, on or before January 1, 2025, the licensed vocational nurse has completed patient-specific training satisfactory to their employer, and, on and after January 1, 2025, the licensed vocational nurse has completed that training in accordance with guidelines promulgated by the Respiratory Care Board of California, in collaboration with the Board of Vocational Nursing and Psychiatric Technicians of the State of California.

This bill would extend those dates to January 1, 2028. The bill, on and after January 1, 2028, would also authorize a licensed vocational nurse to perform respiratory care services identified by the board while practicing in certain settings identified in the bill if the license vocational nurse has completed patient-specific training satisfactory to their employer and holds a current and valid certification of competency for each respiratory task to be performed, as specified.

(4) Existing law, the Barbering and Cosmetology Act, establishes the State Board of Barbering and Cosmetology to license and regulate barbering and cosmetology, and establishes a hairstylist application and examination fee of \$50 or a fee determined by the board, not to exceed the reasonable cost of developing, purchasing, grading, and administering the examination.

This bill would instead require the hairstylist application and examination fee to be the actual cost to the board for developing, purchasing, grading, and administering the examination, and would establish that an initial licensee fee for a hairstylist shall be not more than \$50.

(5) Existing law establishes the Structural Pest Control Board in the Department of Consumer Affairs to license and regulate structural pest control operators, structural pest control field representatives, and structural pest control applicators. Existing law requires those licensees, as a condition of license renewal, to submit proof to the board that they have informed themselves of the developments in the field of pest control by completing continuing education courses or equivalent activity approved by the board, or taking and completing an examination given by the board, as specified.

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This bill would delete the authorization for a licenseholder to take and complete an examination given by the board to satisfy that requirement.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1926 of the Business and Professions 2 Code is amended to read:
- 1926. In addition to practices authorized in Section 1925, a registered dental hygienist in alternative practice may perform the duties authorized pursuant to subdivision (a) of Section 1907, subdivision (a) of Section 1908, and subdivisions (a) and (b) of Section 1910 in the following settings:
 - (a) Residences of the homebound.
 - (b) Schools.

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- (c) Residential facilities and other institutions and medical settings that a residential facility patient has been transferred to for outpatient services.
- (d) Dental health professional shortage areas, as certified by the Department of Health Care Access and Information in accordance with existing office guidelines. If the dental health professional shortage area certification is removed, a registered dental hygienist in alternative practice with an existing practice in the area may continue to provide dental hygiene services.
 - (e) Dental offices.
- SEC. 2. Section 2837.105 of the Business and Professions Code is amended to read:
 - 2837.105. (a) (1) The board shall request the department's Office of Professional Examination Services, or an equivalent organization, to perform an occupational analysis of nurse practitioners performing the functions specified in subdivision (c) of Section 2837.103 pursuant to that subdivision.
- 27 (2) The board, together with the Office of Professional Examination Services, shall assess the alignment of the competencies tested in the national nurse practitioner certification examination required by subparagraph (A) of paragraph (1) of subdivision (a) of Section 2837.103 with the occupational analysis performed according to paragraph (1). *This paragraph shall not*

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apply to a national nurse practitioner certification examination discontinued before January 1, 2017.

- (3) The occupational analysis shall be completed by January 1, 2023.
- (4) If the assessment performed according to paragraph (2) identifies additional competencies necessary to perform the functions specified in subdivision (c) of Section 2837.103 pursuant to that subdivision that are not sufficiently validated by the national nurse practitioner board certification examination required by subparagraph (A) of paragraph (1) of subdivision (a) of Section 2837.103, the board shall identify and develop a supplemental exam that properly validates identified competencies.
- (b) The examination process shall be regularly reviewed pursuant to Section 139.
- SEC. 3. Section 3765 of the Business and Professions Code is amended to read:
 - 3765. This act does not prohibit any of the following activities:
- (a) The performance of respiratory care that is an integral part of the program of study by students enrolled in approved respiratory therapy training programs.
- (b) Self-care by the patient or the gratuitous care by a friend or member of the family who does not represent or hold themselves out to be a respiratory care practitioner licensed under the provisions of this chapter.
- (c) The respiratory care practitioner from performing advances in the art and techniques of respiratory care learned through formal or specialized training.
- (d) The performance of respiratory care in an emergency situation by paramedical personnel who have been formally trained in these modalities and are duly licensed under the provisions of an act pertaining to their specialty.
- (e) Temporary performance, by other health care personnel, students, or groups, of respiratory care services, as identified and authorized by the board, in the event of an epidemic, pandemic, public disaster, or emergency.
 - (f) Persons from engaging in cardiopulmonary research.
- (g) Formally trained licensees and staff of child day care facilities from administering to a child inhaled medication as defined in Section 1596.798 of the Health and Safety Code.

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(h) The performance by a person employed by a home medical device retail facility or by a home health agency licensed by the State Department of Public Health of specific, limited, and basic respiratory care or respiratory care related services that have been authorized by the board.

- (i) The performance, by a vocational nurse licensed by the Board of Vocational Nursing and Psychiatric Technicians of the State of California who is employed by a home health agency licensed by the State Department of Public Health, of respiratory tasks and services identified by the board, if the licensed vocational nurse complies with the following:
- (1) Before January 1, 2025, 2028, the licensed vocational nurse has completed patient-specific training satisfactory to their employer.
- (2) On or after January 1, 2025, 2028, the licensed vocational nurse has completed patient-specific training by the employer in accordance with guidelines that shall be promulgated by the board no later than January 1, 2025, 2028, in collaboration with the Board of Vocational Nursing and Psychiatric Technicians of the State of California.
- (j) The performance of respiratory care services identified by the board by a licensed vocational nurse who satisfies the requirements in paragraph (1) in the settings listed in paragraph (2).
- (1) (A) The licensed vocational nurse is licensed pursuant to Chapter 6.5 (commencing with Section 2840).
- (B) The licensed vocational nurse has completed patient-specific training satisfactory to their employer.
- (C) The licensed vocational nurse holds a current and valid certification of competency for each respiratory task to be performed from the California Association of Medical Product Suppliers, the California Society for Respiratory Care, or another organization identified by the board.
- (2) A licensed vocational nurse may perform the respiratory care services identified by the board pursuant to this subdivision in the following settings:
- 37 (A) At a congregate living health facility licensed by the State 38 Department of Public Health that is designated as six beds or 39 fewer.

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(B) At an intermediate care facility licensed by the State 1 2 Department of Public Health that is designated as six beds or 3 fewer.

- 4 (C) At an adult day health care center licensed by the State 5 Department of Public Health.
 - (D) As an employee of a home health agency licensed by the State Department of Public Health or an individual nurse provider working in a residential home.
 - (E) At a pediatric day health and respite care facility licensed by the State Department of Public Health.
 - (F) At a small family home licensed by the Department of Social Services that is designated as six beds or fewer.
 - (G) As a private duty nurse as part of daily transportation and activities outside a patient's residence or family respite for homeand community-based patients.
 - (3) This subdivision is operative on January 1, 2028.

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- (k) The performance of pulmonary function testing by persons who are currently employed by Los Angeles County hospitals and have performed pulmonary function testing for at least 15 years.
- SEC. 4. Section 7423 of the Business and Professions Code is amended to read:
- 7423. The amounts of the fees required by this chapter relating to licenses for individual practitioners are as follows:
- (a) (1) Cosmetologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) A cosmetologist initial license fee shall not be more than fifty dollars (\$50).
- (b) (1) An esthetician application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- 33 (2) An esthetician initial license fee shall not be more than forty 34 dollars (\$40).
- 35 (c) (1) A manicurist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, 36 and administering the examination.
- 38 (2) A manicurist initial license fee shall not be more than 39 thirty-five dollars (\$35).

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(d) (1) A barber application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.

- (2) A barber initial license fee shall be not more than fifty dollars (\$50).
- (e) (1) An electrologist application and examination fee shall be the actual cost to the board for developing, purchasing, grading, and administering the examination.
- (2) An electrologist initial license fee shall be not more than fifty dollars (\$50).
- (f) An apprentice application and license fee shall be not more than twenty-five dollars (\$25).
- (g) The license renewal fee for individual practitioner licenses that are subject to renewal shall be not more than fifty dollars (\$50).
- (h) A hairstylist application and examination fee shall be fifty dollars (\$50) or a fee in an amount as determined by the board, not to exceed the reasonable cost of the actual cost to the board for developing, purchasing, grading, and administering the examination, not to exceed fifty dollars (\$50). examination.
- (i) A hairstylist's initial license fee shall be no more than fifty dollars (\$50).

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- (*j*) Notwithstanding Section 163.5 the license renewal delinquency fee shall be 50 percent of the renewal fee in effect on the date of renewal.
- SEC. 5. Section 8593 of the Business and Professions Code is amended to read:
- 8593. (a) The board shall require as a condition to the renewal of each operator's and field representative's license that the holder submit proof satisfactory to the board that he or she has informed himself or herself they have informed themselves of developments in the field of pest control either by completion of courses of continuing education in pest control approved by the board or equivalent activity approved by the board. In lieu of submitting that proof, the licenseholder, if he or she so desires, may take and successfully complete an examination given by the board, designed to test his or her knowledge of developments in the field of pest control since the issuance of his or her license.

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(b) The board shall develop a correspondence course or courses with any educational institution or institutions as it deems appropriate. This course may be used to fulfill the requirements of this section. The institution may charge a reasonable fee for each course.

- (c) The board may charge a fee for the taking of an examination in each branch of pest control pursuant to this section in an amount sufficient to cover the reasonable regulatory cost of administering each examination.
- SEC. 6. Section 8593.1 of the Business and Professions Code is amended to read:
 - 8593.1. The board shall require as a condition to the renewal of each applicator's license that the holder thereof submit proof satisfactory to the board that he or she has they have completed courses of continuing education in pesticide application and use approved by the board or equivalent activity approved by the board. In lieu of submitting that proof, the licenseholder, if he or she so desires, may successfully apply for and pass an appropriate applicator's examination for renewal of a license given by the board.

Agenda Items No. 4-6 No Attachments